## CYNGOR GWYNEDD COUNCIL

## Complete Agenda

Democratic Services Swyddfa'r Cyngor CAERNARFON Gwynedd LL55 1SH

#### Meeting

# GWYNEDD PENSIONS FUND ANNUAL MEETING BETWEEN MEMBERS OF GWYNEDD COUNCIL'S PENSION COMMITTEE AND REPRESENTATIVES OF THE EMPLOYERS AND UNIONS

Date and Time

1.00 pm, THURSDAY, 14TH SEPTEMBER, 2017

Location

Siambr Dafydd Orwig, Council Offices, Caernarfon, Gwynedd, LL55 1SH

**Contact Point** 

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(DISTRIBUTED 06/09/17)

# GWYNEDD PENSIONS FUND ANNUAL MEETING BETWEEN MEMBERS OF GWYNEDD COUNCIL'S PENSION COMMITTEE AND REPRESENTATIVES OF THE EMPLOYERS AND UNIONS

#### **MEMBERSHIP (7)**

## Plaid Cymru (4)

Councillors

Aled W Jones, Simon Glyn, Peredur Jenkins, Peter Read

## Independent (2)

Councillors

John Brynmor Hughes, John Pughe Roberts

## Lib / Lab (1)

Councillor Stephen Churchman

## **Co-opted Members**

Councillor John Griffith Anglesey County Council Councillor David Cowans Conwy Borough Council

#### Aelodau Ex-officio / Ex-officio Members

Chair and Vice-Chair of the Council

#### AGENDA

#### 1. CHAIRMAN

To elect a Chairman for this meeting

#### 2. VICE-CHAIRMAN

To elect a Vice-chairman for this meeting

#### 3. APOLOGIES

To receive any apologies for absence

#### 4. DECLARATION OF PERSONAL INTEREST

To receive any declaration of personal interest.

#### 5. URGENT BUSINESS

To note any items which are urgent business in the opinion of the Chairman so that they may be considered

#### 6. GWYNEDD PENSION FUND ANNUAL REPORT 2016 - 2017 4 - 67

To receive the Pension Fund's Annual Report for 2016-2017

## Agenda Item 6



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#### I. Foreword

Welcome to the annual report for the Gwynedd Pension Fund for the year ended 31/03/2017.

The value of the Fund's assets rose from £1,525m (31/03/2016) to £1,864m (31/03/2017) – an annual increase of £339m, as shown on page 29. This significant (22%) growth in the Fund's value reflects the excellent general performance of the stock market this year (the Fund's market value growth was, of course, due to the value of sterling). The Fund's investment management firms matched the benchmark performance of +22% during 2016/17.

However, such growth in asset value remains heartening, especially when this builds upon the comparatively favourable funding position of the Fund as at the 2016 Valuation.

The Government Actuary's Department recently reported to the Local Government Pension Scheme (LGPS) National Board (SAB) regarding each fund's funding level on 31/03/2016.

In order to compare, they used standardised "like-for-like" assumptions (rather than funds' own more prudent published strategic assumptions).

Over the three years between the 2013 and 2016 Valuations, the Gwynedd Fund's standardised funding level improved by 7%, from 102% at 2013 to 109% at 2016.

Gwynedd's 109% standardised funding level is tenth highest of the 89 LGPS funds in England and Wales, and was the highest in Wales on 31/03/2016.

There was a range from 66% and 123% between the funding levels of the 89 funds, with a median level of 95%, and a range between 87% and 109% between the 8 funds in Wales.

While the Fund's own assumptions were used for funding plans and for investment strategy decisions, these comparisons do confirm the robustness of our funding strategy and the substantial investment asset growth in 2016/17 builds on this.

There has been significant progress with the development of a Wales Pensions Partnership to manage on a collaborative basis the investment assets of the eight LGPS funds in Wales.

The eight LGPS funds in Wales have been working together for several years to identify areas of potential collaboration. A report was submitted to the 2016 AGM on the intention to establish a Common Investment Vehicle on a voluntary basis, and mandating by the UK Government in 2015 that all LGPS funds in England and Wales must join together to form investment pools, rather than the current arrangement whereby individual funds appoint investment managers themselves. The Welsh funds submitted a proposal to

establish a Wales Investment Pool on 15 July 2016. The proposals included letters of support from the Chairs of Pension Committees of the eight funds.

Subsequently, a delegation from the Wales LGPS funds met the Minister on 16 November 2016, and on 23 November 2016, the Minister formally approved the All Wales Investment Pool. Marcus Jones MP wrote:

"the Welsh funds have a long history of cooperation, and are working together successfully to develop the all Wales pool. I congratulate you on the exceptionally low fee for the passive equities portfolio of all Welsh funds which you have already secured. I was also glad to note your ambition to increase infrastructure investment. Given your strong partnership, and the special position of Wales ..... I am therefore pleased to confirm that I am content for you to proceed as set out in your final proposal."

Welsh pension fund officers and chairs are continuing to work together in order to establish a Collective Investment Vehicle by I April 2018.

The Pool will not be a merger of the eight funds. Each fund will retain its distinct identity and the administering authorities will remain responsible for complying with the LGPS regulations and pensions' legislation in respect of their members. Annual statements of accounts and triennial actuarial valuations will still be prepared for each individual pension fund, and each fund will determine its own funding strategy (distribution of the portfolio between asset categories such as equities, property, etc.).

The Partnership will have a limited remit and its objectives, as set out in the submission document, will be:

- To provide pooling arrangements which allow individual funds to implement their own investment strategies (where practical).
- To achieve material cost savings for participating funds while improving or maintaining investment performance after fees.
- To put in place robust governance arrangements to oversee the Pool's activities.
- To work closely with other partnerships, in order to research the benefits that all stakeholders in Wales might obtain from wider pooling solutions, or potential direct investments.

In February/March 2017, the eight full Council meetings approved the Inter-Authority Agreement (on 2 March 2017 here in Gwynedd Council).

By now, the Wales Pensions Partnership has established a Joint Governance Committee comprising elected members from each administering authority, supported by an Officer Working Group. In addition, a procurement process has commenced to appoint a Financial Conduct Authority (FCA) regulated Operator to supply the necessary infrastructure for establishing a pooling vehicle and to manage the investment framework on behalf of the eight funds.

The Joint Committee met in a shadow form (i.e. without decision making powers) as a Joint Chairs' Group during 2016 and on 11 January and 20 March 2017, and have met formally on 29 June 2017, when Councillor Stephen Churchman was elected Chairman of the Joint Committee for this year.

The eight Welsh funds started the procurement process for an Operator for the Collective Investment Vehicle through the European Procurement process. Responses to the Invitation to Tender were received from potential Operators and these will be assessed and scored in August/September 2017.

The Joint Committee will receive a report on the procurement process for the Operator, and on 18 September will make the final recommendation to appoint the bidder who best meets the specification criteria. The individual Pensions Committees will then approve the selection (on 29 September here in Gwynedd).

The annual report by the Fund's Pension Board is included on page 6 of this report. The Board have met regularly since July 2015 and I would like to thank Mrs Sharon Warnes for effectively and pro-actively chairing for the first two years, when the Board has established its scrutiny role and positively supported the scheme administrators.

I would also like to thank previous Board member Victoria Hallaron for her service on the Board, and welcome former councillor H Eifion Jones as her replacement. Eifion served as Anglesey County Council's representative on the Pensions Committee until May 2017.

On that note, I would also like to welcome the new members of the Pensions Committee and to thank former councillors Tudor Owen (Gwynedd Council and former chairman), Glyn Thomas (Gwynedd Council) and Margaret Lyon (Conwy County Borough Council's representative) for their service. Also to former councillor, the late Trefor Edwards, who served for many years as a member and former chairman of the Pensions Committee.

The Fund's triennial actuarial valuation was completed during 2016/17, and while the position of individual employers within our Fund differed, generally the Fund's strength allowed us to take a flexible approach to contribution rates. Clearly, minimising increases in contribution rates was important, given the ongoing squeeze on public spending (Government's funding of local authorities, as well as voluntary organisations receiving reduced direct grants).

All employers are now aware of their new pension contribution rates, and our primary objective was to ensure that employers have affordable, fair and sustainable contribution strategies for 2017/18 – 2019/20, which reflect their own individual circumstances.

Even though the Fund's staff resources were redirected to the Valuation, the administrative section continued to achieve satisfactory performance (see page 10). I was also pleased that the information available via the Fund's website improved (e.g. self-service pension benefit calculations), and that the number of Fund members using on-line services increased.

Many thanks for your support during 2016/17, and I look forward to continuing our constructive working relationship in 2017/18. I would like to convey thanks on behalf of the Pensions Committee to all Gwynedd Council's staff involved in administering the Gwynedd Pension Fund, and to our external advisors and partners for their work during 2016/17 in supporting the management and beneficiaries of the scheme. Finally, I would like to thank all the Pensions Committee and Pension Board members for their positive and conscientious contributions during the last year.



Dafydd L. Edwards Head of Finance

## 2. Management Structure

#### **Administering Authority**

Gwynedd Council

#### Pensions Committee 2016/17

Councillor Stephen Churchman (Chairman)

Councillor Peredur Jenkins (Vice Chairman)

Councillor Trevor Edwards

Councillor Simon Glyn

Councillor W. Tudor Owen

Councillor John Pughe Roberts

Councillor Glyn Thomas

Councillor Hywel Eifion Jones (Co-opted

Member)

Councillor Margaret Lyon (Co-opted Member)

#### **Pensions Board**

#### **Employer Representatives**

Mr Anthony Deakin (Cartrefi Conwy)

Mr Huw Trainor (North Wales Police)

Councillor Aled Lloyd Evans (Gwynedd

Council)

#### **Member Representatives**

Ms Victoria Hallaron

Mr Osian Richards

Mrs Sharon Warnes

#### Head of Finance ("Section 151 Officer")

Mr Dafydd L. Edwards

#### **Advisor**

Mr Paul Potter (Hymans Robertson)

#### **Investment Managers**

BlackRock

Fidelity International

Insight Investment

Lothbury

Partners Group

Threadneedle

**UBS Global Asset Management Limited** 

**Veritas** 

#### Custodian

Northern Trust

#### **Actuary**

Hymans Robertson

#### **Bank**

Barclays Bank plc

#### **Auditor**

Deloitte LLP

#### **Contact Details**

Enquiries and more detailed information regarding:

 administration of the Gwynedd Pension Fund can be obtained by contacting:

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Pensions Manager,

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 the Fund's investment and accounting activities should be made to:

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Investment Manager,

Finance Department,

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#### **Fund Website**

www.gwyneddpensionfund.org.uk

## 3. Annual Report of the Gwynedd Pension Board for the year to 30<sup>th</sup> June 2017

#### 3.1 Background / Constitution

The Board was constituted under the Public Services Pensions Act 2013 and held its first meeting on 13th July 2015. The membership consists of three members representing scheme employers and three representing scheme (who include staff who contribute towards their pension and those who are retired and receiving a pension).

Over the period between I July 2016 and 31 July 2017, the Board has met four times. Board members are invited as observers to meetings of the Pensions Committee and have agreed to take this role in turn in order to facilitate understanding as well as communication. This arrangement is reciprocated with the Chair of the Pensions Committee now attending Board meetings, where he is accountable, with officers for the governance and administration of the Fund. At times, the Board has asked for its views and reccomendations to be submitted for consideration by the Committee.

During the year Ms Victoria Hallaron resigned as a Board member and Mr H. Eifion Jones was appointed as a new member. We want to thank Victoria for her contribution to the Board and welcome Eifion. As a former member of the Pension Committee, we are sure Eifion will be a valuable asset to the Board.

#### 3.2 Function of the Board

In terms of legislation the two primary functions of the Local Pension Board are to assist the administering authority (Gwynedd Council) to:

- i. ensure effective and efficient governance and administration of the LGPS
- ii. ensure compliance with relevant laws and regulation
- iii. administration of the fund

Therefore, the Board is a monitoring, reviewing and assisting body, not a management or decision making body.

The Board operates under Terms of Reference agreed by Gwynedd Council (in a meeting of the full Council on the 5<sup>th</sup> March 2015).

It is supported by the Council's Member Support and Scrutiny Officer and reports are prepared and presented by officers including the Head of Finance, Investment Manager, Pensions Manager and the fund's Senior Communication Officer.

#### 3.3 The work of the Board

Once again, the past year has been a busy year for the senior staff of the Administering Authority with the triennial actuarial valuation taking priority, along with the continuation of the pooling of investments project. Therefore, Board members were aware of the need to prioritise requests in order for officers to prepare reports for the Board.

#### 3.4 Work Plan

In accordance with the work plan agreed in the previous year, reports on the following issues were received:

- The triennial actuarial valuation
- Security measures in place to protect data members
- New Investment Strategy Statement
- New Funding Strategy Statement
- Fund allocation and investment performance
- Investment Poolling of the Welsh Funds
- The procedure for processing retirement benefits
- Risk register for the Fund

During the discussions, a number of comments were made by Board members which have assisted administrative authority officials to complete their work.

In addition, input was given by the Board to thorough review of some public statements, such as the Investment Strategy Statement and Funding Strategy Statement, before they were approved by the Pensions Committee.

A presentation explaining the valuation process was held on the 10<sup>th</sup> of November 2016 by Richard Warden of Hymans Robertson, the Fund's actuary. The session was attended by members of the board and it was noted that it was a very positive meeting.

In addition, Board members attended the annual meeting of the Fund in September 2016 and noted that the fund has performed very well, compared with other LGPS funds.

The Board completed the Pensions Regulator's survey on public service governance. The survey was a mixture of factual questions and an opinion poll. Following a discussion between members of the Board, the survey was presented to the Regulator within the specified time limit.

The exercise highlighted the need for further training on risk assessments and the 2016 Regulations.

The work plan for 2017/18 include:

- Ethical investments
- The Board's governance procedure for the future
- Update on the pooling of investments
- Treasury Management Strategy

#### 3.5 Training

During Board meetings all members of the Board were given details on the LGPS and its administration in Gwynedd through various presentations by the Head of Finance, the Investment Manager, the Pensions Manager and Senior Communication Officer.

It is a pleasure to report that all members of the Board have now completed their basic training ("LGPS Fundamentals"), organised by the Local Government Association ("LGA").

#### 3.6 Thanks

At the end of her term in the role, the Chair wishes to thank her fellow members on the Board, who have volunteered their time to the roles, and the relevant officers for their support.

**Sharon Warnes** 

Chair

#### 4. Review of the Year

#### 4.1 Pensions Administration

#### General and Introduction.

It has been another busy year within Local Government Pension administration. April 2016 saw the commencement of yet another triannual valuation of the fund, and again this year I would like to thank all the employers for their continued hard work in ensuring that the date for the contribution returns set at 30 April was on the whole achieved. I would also like to extend my personal thanks to the pension staff themselves for all their support and for their hard and diligent work over the last year.

Again this year has seen pension administration continuing to adapt to the increasing changes and complexity following the introduction of the Care Average Revalued Earning (CARE) scheme. As commented above, contribution returns were set for the end of April 2016, with a lot of hard work commencing immediately within the section in ensuring that the data was as clean and as accurate as possible before being processed and sent to the Actuary by the July deadline. The Actuary then commenced their number crunching exercises in order to evaluate the fund and publish the initial employer contribution rates in time for the employer forum on the 7<sup>th</sup> November 2016. On the whole, for the larger employers as anticipated, contribution rates remained unchanged, however, some smaller Admitted bodies did see an increase in their contribution rate.

I would like to bring to your attention the importance of clean and accurate data as it does have an effect on each employer's contribution rate. If new commencements, leavers, or change of circumstance are not reported to the section then this will result in incorrect assumptions being reported to the fund's actuary, but also more worryingly The Pension Regulator has stated that they will impose fines if they see a breach of their code of practise set out in 2015. They have recently imposed a fine for non-compliance of data for £1,000 to one of the London Boroughs.

As illustrated last year, time scales are very tight for employers to forward end of year returns, in order for the annual benefit statements to be prepared and set out by the deadline of the 31/8/2016, but again this year statements went out by the required time scales, and again I would like to thank all employers for their efforts.

The pension's staff continue to receive regular training to ensure that their knowledge and understanding of the LGPS remains up-to-date, and again this year staff members have attended various courses throughout the year.

Last year the section acquired Image Document Production from its pension software provider Aquila Heywood's, which is now fully up and running. The pension software provided by Aquila Heywood is continuously updated as and when legislation changes.

#### **All Wales Partnership**

Further administrative collaboration has again continued on an all Wales basis, again with a number of leaflets, newsletters, and annual benefit statements being produced and sent out via the All Wales collaborative working party. Again this year Gwynedd continues to play a prominent part in the design and translation of most of these documents.

#### **Managing Performance**

The Pension Fund is dedicated to improving its service delivery and will review the measures in place to monitor performance on an annual basis to identify where improvements may be made. Where areas of poor performance are identified, the Pensions section will review the reasons for poor performance and will endeavour to put in place appropriate processes to improve the level of service delivery in the future.

During the year, the section has communicated regularly with the relevant employers regarding the timeliness of providing retirement and early leaver data and has again been actively working with the Fund's largest employers to try and implement i-Connect software to enable data to be hopefully transferred to the Fund on a monthly basis rather than the current end of year process. This will reduce the need for a lot of the duplication in paper and e-mail correspondence that currently takes place at the end of year process and will have a much greater effect on the quality of data received, as it will all be done in real time updates. It will also be fully compliant with the data quality that the Pensions Regulator now insists upon.

		Performance	e in 2016/2017	Comparative figures from 2015/2016	
Ref.	Core Activities	Number of cases	Average days taken	Number of cases	Average days taken
CD9.01	Average number of work days taken to send a quotation letter offering a transfer in	107	18.9	80	12.4
CD9.02	Average number of work days taken to send a quotation letter detailing a transfer out	123	15.8	125	10.6
CD9.03	Average number of work days taken to send a letter informing value of benefits – estimates	1,438	6.5	1,603	10.5
CD9.04	Average number of work days taken to send a letter informing value of benefits – actual	704	3.1	641	5.8
CD9.05	Average no of days taken to acknowledge death of active / preserved / pensioner member	23	9.1	20	11.5
CD9.06	Average number of work days taken to notify dependents benefits	222	8.1	231	6.9
CD9.07	Monthly pension payments processed and paid on time (figure based on number of payments in Month 12 of each year)	9,459	100%	9,022	100%
CD9.08	Number of cases where amended payments were necessary as a result of an error in the section.	3	N/A	3	N/A

#### Legislative Changes in the LGPS during 2016/17

Owing to the uncertainty of Brexit, there have been no specific LGPS legislative changes during 2016/2017. However, the following matters have impacted on the administration of the Scheme.

#### Freedom and Choice

The right of individuals to have the option to withdraw their pension savings as an authorised taxed lump sum from the normal minimum pension age (normally age 55). Although this does not impact directly on the LGPS, the Government has allowed that non-active LGPS members may elect to transfer the value of their LGPS pension into a Defined Contribution (DC) arrangement so that they can access the cash transferred to those arrangements.

#### **Pension Increase**

Pensions are adjusted annually under the Pensions Increase Act. For 2016/17 the full increase was 1%. Pension benefits are statutory and are effectively guaranteed by Parliament. They do not depend on investment performance but the actuary does take account of how well the investments perform in setting the employers' contribution rate in the actuarial valuation.

#### **End of Contracting Out**

As previously reported last year the basic state pension and state second pension (S2P) was abolished on 5<sup>th</sup> April 2016 and replaced by a single-tier pension. This meant an increase for both employee and employers.

As reported last year to ensure that pension scheme records reconcile with those of HMRC, the formerly contracted-out pension schemes, including the LGPS, had to undertake an exercise to ensure the correct information is held on members' records. The reconciliation exercise must be completed by December 2018 after which HMRC will no longer respond to any queries in relation to the Guaranteed Minimum Pension (GMP). Instead of outsourcing this service the fund decided (primarily due to cost) to fund an additional three staff members on a temporary basis (two full time and one part time) to deal specifically with this reconciliation. I am pleased to inform that this exercise is going well and is anticipated to be completed within the time scales set down by HMRC.

#### Tax Reform

No change in the current tax allowances these remain at £1million for the Lifetime Allowance (LTA) and £40,000 for the Annual Allowance. These lower limits have had an impact on more individuals within the scheme. A seminar was held on this subject on the 18 May 2017 at the Gwynedd Council Office.

#### The Pensions Regulator

Following the introduction of the Pensions Regulator Public Service Code of Practice (Governance and Administration of the Public Service Pension Schemes) which came into force with effect from 1st April 2015, the Regulator has stated that they will be monitoring funds to ensure that data is being updated regularly and that it is as accurate as possible. Please take note, failure to comply will result in the Pension Regulator administering fines for non-compliance.

#### **Communications**

During 2016/17, the Fund has continued to develop the way in which it communicates with its stakeholders, with the key communication activity being:

- Production and distribution of Annual Benefit Statements to both active and deferred members.
- Production and distribution of an annual newsletter to active and deferred members.
- Hosting presentations and roadshows to promote the scheme to active and prospective members.
- On-going promotion of the Pension On-Line service The member self-service website.
- Continuing collaboration with the other Welsh Pension Funds to produce key communication material, thereby sharing expertise and costs.
- Upkeep of the Fund's website (<u>www.gwyneddpensionfund.org.uk</u>), which covers all aspects of the LGPS for its active members, councillor members, deferred members, pensioners and their dependants.
- Liaising with all scheme employers to ensure appropriate processes and procedures are in place to improve communication and the flow of accurate data between the employers and the Pension Fund.
- Hosting a Pension Tax training event for the Fund's high earners in conjunction with our actuary Hymans Robertson.
- Hosting a Valuation seminar to the scheme employers in conjunction with our actuary Hymans Robertson
- Conducting pension surgeries where members could book individual appointment in order to discuss their pension privately.
- Representing the Fund at the Pre-Retirement Course being held on a North Wales basis by Chadwicks IFA.

#### The Fund's Website

The website provides members with access to pension forms and online literature, which assists in reducing the Fund's printing and postage costs.

Gwynedd Pension Fund's online Member Self Service is also a valuable tool for members. Once registered to the secure website they are able to:

- View and update their personal details and changes of address
- Find out how much they will receive on retirement
- Calculate the amount of additional lump sum they can take on retirement
- View their service history, including any service which has been transferred
- View their nominated beneficiaries

The self-service section of the website also helps to reduce costs for the Pensions service with fewer estimates having to be performed by the service's staff. As systems develop, it is expected that annual benefit statements, newsletters and correspondence sent to members will be uploaded to the Member Self Service website, rather than a paper copy in the post, which again will assist in reducing the Fund's printing and postage costs. I am hopeful that this will commence from the 2017/18 financial year.

The website also includes a dedicated employer section that contains substantial information, including standard forms, which an employer needs to administer the LGPS.

#### Transfer of Undertaking (Protection of Employment) Regulations. (TUPE).

May I please remind all employers that if there is a possibility of outsourcing any particular service, please first consider the pension implications of the individuals that are being Tuped out. If the proposed new employer has a Government Actuary's Department (GAD) certified comparable scheme, then there is no pension issue. Individuals will have the option of transferring their pension benefits to the new pension arrangement or leave them as deferred benefits within the Local Government Pension scheme (LGPS).

If the new employer does not have a comparable GAD certified pension arrangement then the new employer will have no option (if they wish to proceed with the tender) but to become an Admitted Body within the Gwynedd Pension Fund. Before this can be done the proposed new employer will need to know what the new contribution rate will be and whether or not there is a Guarantor in place, (i.e the outsourcing employer). If there is no Guarantor in place then a Bond is required.

In order for the contribution rate and Bond to be determined the Pension section will need to ascertain all details of the individuals being Tuped out, in order for a report to be sent to the Actuary for them to calculate the contribution rate and the potential Bond. The cost of this will be financed by either the new employer or the outsourcing employer in accordance with whatever decision is made in the negotiating process.

The section is currently working on a scheme guide for the employers with the hope of arranging a presentation later in the year. Details of which will be circulated at the relevant time.

#### 2016 LGPS annual report

At the 2017 Pensions and Lifetime Savings Association (PLSA) local authority conference, Cllr Roger Phillips, the chair of the scheme advisory board for the LGPS in England and Wales (SABEW) launched the 2016 annual report for the English and Welsh scheme. The report is foremost a compilation of each of the 91 funds' individual reports. However, the report also includes analysis of scheme trends at a national level and, this year, a summary of the 2016 fund valuations.

Some of the key highlights of the report are listed below:-

- The total membership of the LGPS grew by 134,000 (2.5%) to 5.3m members in 2016 from 5.2m in 2015 and number of LGPS employers increased by 2,635 (22%) to 14,435.
- The total assets of the LGPS held at £217bn. These assets were invested in pooled investment vehicles (43.6%), public equities (34.6%), fixed interest/index linked (7.5%), property (7.8%), as well as other asset classes (6.5%).
- The scheme remained in a cash-flow positive position in 2016, including investment income.
- As at 31 March 2016, the total LGPS liabilities were estimated at £254bn indicating an overall funding level of 85%, increased from 79% at 31 March 2013. The increase in the funding level means there was an overall reduction in the cash deficit from £47bn in 2013 to £37bn in 2016.

The report is available at www.lgpsboard.org under Scheme Annual Report 2016.

Nicholas Hopkins **Pensions Manager.** 

#### 4.2 Actuarial Valuation

The triennial actuarial valuation as at 31 March 2016 was completed during 2016/17. The funding position for the whole fund improved from 85% at 31 March 2013 to 91% at 31 March 2016, mainly due to strong investment performance over the period.

The liabilities have also increased due to a reduction in the future expected investment return, although this has been partially offset by lower than expected pay and benefit growth.

Broadly, contributions required from employers in respect of new benefits earned by members (the primary rate) have increased. Changes to employer contributions to fund the deficit have been variable across employers.

The actuary produced a provisional report for each individual employer. A forum was held for all employers in November where the Actuary presented the results and answered questions. This was a very useful session and it was disappointing that more employers did not take the opportunity to attend.

The final Gwynedd Pension Fund 2016 Actuarial Valuation Report was produced in March 2017 and is available on the fund's website at

http://www.gwyneddpensionfund.org.uk/upload/public/attachments/1272/170330\_Gwynedd\_Pension\_Fund\_2016\_Formal\_Valuation\_Report\_final1.pdf

## 4.3 Funding Strategy Statement

The Funding Strategy Statement was reviewed during 2016/17 to reflect the Actuarial Valuation at 31 March 2016 and the employers participating in the Fund were consulted during this process. The Funding Strategy Statement sets out the fund-specific strategy which will identify how employers' pensions liabilities are best met going forward. It includes the individual employer contribution rates from 1 April 2017 onwards.

Further details are included in section 4.8 below and a copy of the Funding Strategy is available on the fund's website at

http://www.gwyneddpensionfund.org.uk/Pensiynau/pens dogfen.asp?cat=6161&doc=30465&p=1&c=1

### 4.4 Investment Strategy Statement

The Pension Fund had a Statement of Investment Principles (SIP) which was due for review during 2016/17. A copy of the SIP for the year is available on the fund's website at

 $\frac{http://www.gwyneddpensionfund.org.uk/upload/public/attachments/1193/StatementofInvestmentPrinciples2doc.pdf}{\\$ 

During the year the Government decided that from 1st April 2017 the SIP would be replaced by an Investment Strategy Statement (ISS) in accordance with revised legislation. The Pensions Committee approved the new ISS on 16 March 2017 following consultation with interested parties.

Under the requirements for the SIP there were limits on certain types of investment and each fund could opt to increase these amounts if necessary to set an appropriate allocation for its specific requirements. There are no specific limits in the new legislation and therefore no need to formally increase the amounts. However, it is good practice to have some broad limits and these are included in the ISS. A copy of the ISS is available on the fund's website at

#### 4.5 Welsh Pension Funds Collaboration

For a number of years now we have been reporting on the collaboration between the eight Welsh Local Authority Pension Funds. This started as a project for Wales before the more recent requirements of the Government to pool investments. The Wales project concluded that significant savings on investment fees could be achieved by using fewer managers across the Welsh funds

Following the procurement process to appoint one passive manager which was completed in April 2016 significant savings in fees have been realised across the funds which have passive investments, including Gwynedd Pension Fund.

During 2016/17 the Welsh funds were given permission from the Westminster Government to continue on the basis of a pool across Wales despite the fact that it does not reach the £25 billion threshold specified at present.

The governance structure has been agreed as a Joint Committee with one elected member from each of the eight pension funds in Wales. Meetings have started in shadow form until the structure has been formally adopted by each of the individual funds.

A procurement process is underway to rent an investment platform from an external provider to pool the investments from the Welsh funds using benefits of scale to reduce costs.

## 4.6 International Accounting Standard 19 (IAS19) and Financial Reporting Standard 17 (FRS17)

#### **Definition of IAS19**

IAS19 effectively defines how pension scheme assets and liabilities are to be measured for financial reporting purposes and notes that any deficit or surplus should be recognised in full as a balance sheet item, with any movements being recognised in the annual profit and loss account. IAS19 is relevant to bodies required to report under International Financial Reporting Standards (IFRS). This includes the scheduled bodies in the Pension Fund, which are part of Government accounting, namely Gwynedd Council, Isle of Anglesey County Council, Conwy County Borough Council and their foundation schools, Snowdonia National Park Authority, the Police and Crime Commissioner for North Wales and Careers Wales. Two of the smaller employers also requested IAS19 reports. All other employers are still subject to FRS17 reporting requirements.

#### Accounting for IAS19 and FRS17

Adoption of IAS19 or FRS17 means that employers have to recognise the net asset or liability, and a pensions reserve, in the balance sheet. They also have to make entries in the Consolidated Revenue Account for movements in the asset or liability relating to defined benefit schemes.

#### IAS19 and FRS17 Reports as at 31/03/2017

In January 2017, work was undertaken to collect all the necessary data required by the Actuary to calculate the individual IAS19 or FRS17 information for each of the Fund's employers. The majority of the reports were sent to the employers between 10<sup>th</sup> May and 15<sup>th</sup> May 2017.

#### IAS19 and FRS17 Results as at 31/03/2017

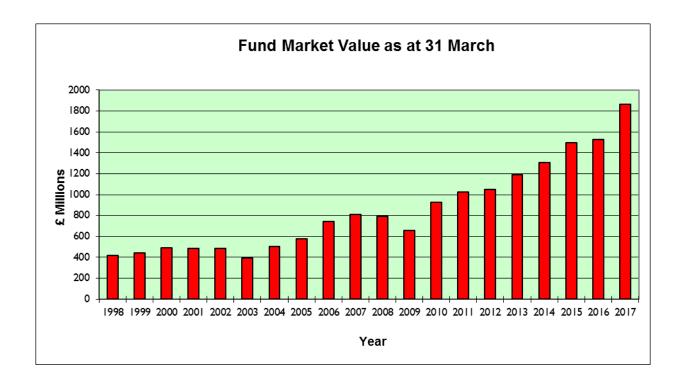
Each employer's results will reflect their own specific circumstances. Therefore, this update should be considered as an illustrative guide to the main issues affecting most employers, rather than a detailed explanation of each employer's experience.

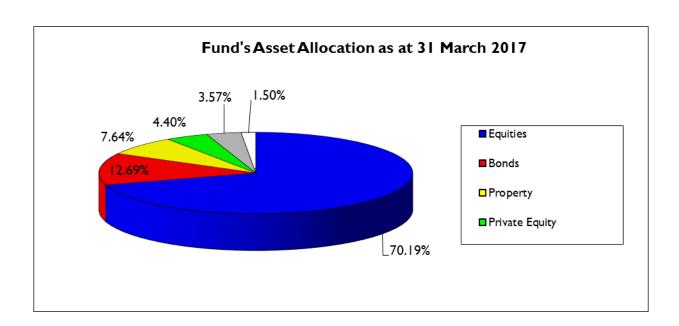
The balance sheet position for the typical employer is likely to have worsened over 2016/17. This is as a result of an decrease in the net discount rate (much lower discount rate, net of slightly higher inflation) over this period. The effect of this will typically have been at least partially offset by much greater than expected asset returns.

The 2016/17 charge to Profit & Loss is based on financial conditions at the **start** of the year i.e. assumptions as at 31 March 2016. The service cost and net interest cost for 2016/17 should be broadly in line with the projections made in the 2016 reports unless there have been major changes in payroll, or significant events such as bulk transfers.

Caroline Roberts
Investment Manager

## 5. Recent Trends





## 6. Management Report

#### **6.1 Scheme Administration**

#### **General**

The basis for the Local Government Pension Scheme (LGPS) is contained in the Local Government Pension Scheme Regulations 2013 (as amended) and the Local Government Pension Scheme (Transitional Provisions, Savings and Amendment) Regulations 2014 (also as amended).

Gwynedd Council administers the Gwynedd Pension Fund for its own employees and those of 24 other scheduled bodies (including 2 Local Authorities) and 23 admitted bodies. The Fund does not cover teachers, for whom separate arrangements exist. The Fund is financed by contributions from employers and employees, together with income earned from investments.

From April 2014 employee contribution rates are determined in bands according to their actual pay indexed annually in line with inflation. Employees may opt to pay half rate contributions to accrue half rate personal benefits in what is called the 50/50 scheme, death and dependant benefits remain at full rate. The bandings for April 2016 – March 2017 are shown in the table below:

Pay Bands	Contribution Rates main scheme	Contribution Rates 50/50 scheme
Up to £13,600	5.5%	2.75%
£13,601 - £21,200	5.8%	2.9%
£21,201 - £34,400	6.5%	3.25%
£34,401 - £43,500	6.8%	3.4%
£43,501 - £60,700	8.5%	4.25%
£60,701 - £86,000	9.9%	4.95%
£86,001 - £101,200	10.5%	5.25%
£101,201 - £151,800	11.4%	5.7%
More than £151,801	12.5%	6.25%

Employers contribute to the fund at a rate assessed triennially by the Fund's Actuary, or in the event of any significant change in an employer's membership or profile. Employers continue to pay the full rate in respect of members who opt for the 50/50 option or are on reduced pay due to illness.

#### **Benefits**

The LGPS provides significant benefits to members based on two separate schemes. There is a final salary arrangement, itself consisting of two accrual rates, and a CARE (Career Average Revalued Earnings) arrangement that came into force from I April 2014. Below are brief details of how the pensions accrue in both arrangements.

For the final salary element benefits will normally be based on two factors: service or membership during which contributions have been paid to the scheme, known as "Total Membership", and the wage or salary on which those contributions were paid (normally the last 12 months of service), known as "Final Pay".

The CARE part will be in the form of 1/49ths pension calculated on individual years' actual pensionable earnings revalued annually.

#### Annual Pension

The calculation of the annual standard pension is based on the following formula:

Final Pay  $\times$  1/80  $\times$  Total Membership to 31 March 2008; plus Final Pay  $\times$  1/60  $\times$  Total Membership from 1 April 2008 to 31 March 2014; plus The accrued and revalued CARE pension on years from 1 April 2014 onwards

Once the pension is in payment it will rise each April in line with the increase in the Consumer Price Index.

#### Lump Sum

There is also an entitlement to a standard tax-free lump sum on membership to 31 March 2008, based on the following formula:

Final Pay x 3/80 x Total Membership to 31 March 2008 only

#### Conversion of Benefits

There is an option to convert part of the pension into an additional lump sum in excess of the formula shown above, but subject to HMRC limits.

#### **Councillor Pensions**

The scheme also provides access for Councillors. The benefit package is based on the pre April 2008 formula for pension and lump sum shown above but using Career Average Salary instead of Final Pay. This remains the position for councillor members even after the introduction of the new main scheme from April 2014. No new Councillors are eligible to join the LGPS in **England** and current Councillor Members must leave the scheme when their term of office comes to an end.

#### **III-Health Retirement**

If the membership period is 2 years or more, and an administering authority approved independent registered medical practitioner certifies that the member has become permanently unable to do their job or any comparable job with their employer, they will receive a pension, and if choosing to convert their pension, a tax free lump sum immediately.

The benefit payable depends on the ill health retirement awarded:

#### Tier I

If the member is unlikely to be capable of gainful employment before their Normal Pension Age (NPA), ill health benefits are based on the pension they have already built up in their pension account at the date of leaving the scheme plus the pension they would have built up, calculated on assumed pensionable pay, had they been in the main section of the scheme until they reached their NPA.

#### Tier 2

If the member is unlikely to be capable of gainful employment within 3 years of leaving, but are likely to be capable of undertaking such employment before their NPA, ill health benefits are based on the pension they have already built up in their pension account at the date of leaving the scheme plus 25% of the pension they would have built up calculated on assumed pensionable pay, had they been in the main section of the scheme until they reached their NPA.

#### Tier 3

If the member is likely to be capable of gainful employment within 3 years of leaving, or before their NPA if earlier, ill health benefits are based on the pension they have already built up in their pension account at leaving. Payment of these benefits will be stopped after 3 years, or earlier if the member is in gainful employment or become capable of such employment, provided they have not reached their NPA by then. If the payment is stopped it will normally become payable again from their NPA.

Gainful employment means paid employment for not less than 30 hours in each week for a period of not less than 12 months.

#### **Early Retirement**

If membership period is 2 years or more, a member may elect to retire and receive their LGPS benefits at any time from age 55 onwards; however payment before normal pension age may result in an actuarial reduction for early release, and if after normal pension age benefits may be actuarially increased due to late payment.

#### **Preserved Benefits**

Leavers with 2 years of membership are awarded preserved benefits, calculated in the same way as described in the paragraph 'Benefits', but with payment being deferred and index linked until payment is made any time after age 55 (age 60 if termination before 1/04/2014). Alternatively, it may be possible to transfer the equivalent value of benefits to another pension scheme.

Leavers with less than 2 years' membership, and with no further LGPS rights, may reclaim their contributions, less tax and any contracted out premiums that may apply.

#### **Death in Service**

A death grant of 3 times Final Pay is payable, regardless of the length of membership. For part-time employees, the Final Pay is not increased to its whole-time equivalent rate.

In addition, survivor benefits may be payable to spouses, or partners, with dependent children benefits also payable subject to certain criteria, mainly based on age and whether in full time education.

#### **Death after Retirement**

Pension payments come with a ten year guarantee, so that if death occurs within ten years of retirement and before age 75 a death grant may be payable on the excess of pension not paid up to a maximum that would have been paid up to age 75.

Like for death in service, spouses and partners' pensions are payable for life whilst dependant eligible children's pensions are payable subject to the same conditions as for Death in Service.

#### 6.2 Actuarial Position

#### **General**

The most recent actuarial valuation of the Fund was undertaken as at 31st March 2016 (previously 31st March 2013), and it requires full solvency of the Fund.

#### **Method and Assumptions Used**

The actuarial methods used in the valuation were the "Projected Unit Method" for the Fund as a whole and employers who will continue to admit new entrants to the Fund and the "Attained Age Method" for employers who no longer admit new entrants to the Fund. The main financial assumptions were as follows:

	% per annum
Discount Rate	3.9%
Pay Increases (not including increments)*	2.1%
Price Inflation / Pension Increases	2.1%

#### The Results

The key funding objective of the Fund is to build up sufficient assets to provide adequate security for members' benefits as they accrue. When the value of the Fund's assets match the value of its liabilities the Fund is said to be 100% funded. In the valuation report for 31 March 2016, published on the 31 March 2017 by Hymans Robertson, the Funding level was 91% (compared to 85% at 31 March 2013) and there was a funding shortfall of £145m. The market value of assets at the valuation date was £1,525m and liabilities were assessed to be £1,670m.

The following table sets out the valuation results for the Fund as a whole:

	£m
Net Liabilities :-	
Active Members	761
Deferred Pensioners	252
Pensioners	657
Total Net Liabilities	1,670
Total Value of Assets	1,525
Surplus (Deficit)	(145)
Funding Level	91%

#### **Employer Contribution Rates**

The Contribution Objective is achieved by setting employer contributions which are likely to be sufficient to meet both the cost of new benefits accruing and to address any funding deficit relative to the funding target over the agreed time horizon. A secondary objective is to maintain where possible relatively stable employer contribution rates.

For each employer in the Fund to meet the Contribution Objective, a primary rate has been calculated in order to fund the cost of new benefits accruing in the Fund. Additionally, if required, a secondary contribution rate has also been calculated to target a fully funded position within each individual employer's set time horizon.

The table below summarises the whole fund Primary and Secondary Contribution rates at this valuation.

Primary Rate (% of pay)	Secondary Rate £		
1 April 2017 - 31 March 2020	2017/18	2018/19	2019/20
18.7%	£6,734,000	£6,761,000	£6,788,000

## **6.3 Administrative and Custodial Arrangements**

#### Governance

The Fund is administered within the framework established by statute, which stipulates that Gwynedd Council is the Administering Authority.

#### **Governance Policies**

The Governance Policy Statement (GPS) and the Governance Compliance Statement (GCS) states the governance practices of the Pension Fund.

Copies can be seen on the Pension Fund website.

#### **Specialist Advice**

The Local Government Pension Scheme Regulations oblige the Council to take specialist advice on investment. This advice is provided by an independent advisor from Hymans Robertson (the Fund's advisors), who joins the Pensions Committee in monitoring the Investment Managers. An advisor from Hymans Robertson is always present at the Pensions Committee's quarterly meetings with the Investment Managers.

#### **Investment Managers**

Over the period of this report, there were 5 Investment Managers, as follows: BlackRock, Fidelity International (Fidelity), Insight Investment (Insight), Veritas and Partners Group. The Fund has also invested directly in Lothbury Investment Management's (Lothbury) Property Fund, Threadneedle's Pensions Property Fund and UBS Life Triton Property Fund.

The target distribution of Fund assets for the year is shown in the table below. The investment in infrastructure will be built up over a period of time and therefore the actual allocation has not reached the target during the year.

The target distribution of Fund assets is as follows:

Manager	%
BlackRock	29.5
Veritas	19.0
Fidelity	19.0
Insight	15.0
UBS / Lothbury / Threadneedle / BlackRock (Property Only)	10.0
Partners – Private equity	5.0
Partners – Infrastructure	2.5
Total	100.0

#### **Custodians**

Some of the investment mangers have an associated custodian who holds the assets of their part of the portfolio. The managers and their associated custodians are as follows:

- BlackRock's custodian is JP Morgan Chase Bank;
- Fidelity's custodian is also JP Morgan Chase Bank;
- Insight's custodian is The Northern Trust Company;

As one investment manager does not have an associated custodian, the Pensions Committee has chosen to appoint:

• The Northern Trust Company as custodian of those assets managed by Veritas.

Lothbury, Threadneedle and UBS, with whom the Fund has direct investments, have the Northern Trust Company as their custodians.

Partners Group is not included in the Fund's custody arrangements.

#### **Administrative Procedures**

Administrative procedures ensure that those transfers which do take place, between the Council and the Investment Managers, must be authorised by the signatories of two named officers who are on the Pension Fund's authorised signature list.

#### **Asset Allocation**

One of the key determinants of the Fund's long-term overall performance is its strategic asset allocation. The Fund's strategic asset allocation is 72.5% equities, 15% UK bonds, 10% property and 2.5% infrastructure.

The following table shows the Fund's benchmark allocation during 2016/17.

	BlackRock %	Veritas %	Fidelity %	Insight %	UBS/Thread- needle/ Lothbury/ BlackRock Property %	Partners Group %	Total %
Percentage of Fund	29.5	19.0	19.0	15.0	10.0	7.5	100.0
UK Equities	56.0	7.8	7.8	•	-	•	19.5
Overseas Equities	44.0	92.3	92.3	•	-	-	48.0
North America	7.4	52.8	52.8	-	-	-	21.0
Europe ex-UK	14.1	16.7	16.7	-	-	-	10.0
Japan	6.0	7.4	7.4	-	-		5.0
Pacific Basin	9.0	4.4	4.4	-	-	-	5.5
Emerging Markets	7.5	10.9	10.9	-	-	-	6.5
Private Equity	-	-	-	-	-	66.7	5.0
Total Equities	100.0	100.0	100.0	-	-	66.7	72.5
UK Bonds	-	-	-	100.0	-	-	15.0
Total Bonds	-	-	-	100.0	-		15.0
Property	-	-	-	-	100.0	-	10.0
Infrastructure						33.3	2.5
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0

#### **6.4 Investment Powers**

#### **Investment Powers**

Previously there was a requirement for the Fund to have a Statement of Investment Principles (SIP), which included limits on certain types of investment and each fund could opt to change these amounts if necessary to set an appropriate allocation for its specific requirements. During 2016/17 the regulations were amended to require an Investment Strategy Statement (ISS). A copy of the ISS is available on the Pension Fund website at

http://www.gwyneddpensionfund.org.uk/Pensiynau/pens\_dogfen.asp?cat=6161&doc=30466&p=1&c = 1

The removal of the regulations enables pension funds to be more flexible in their strategy and invest a larger percentage of their fund in individual pooling arrangements. There are no specific limits in the new legislation and therefore no need to formally increase the amounts. However, it is good practice to have some broad limits and these are included in the ISS.

### 6.5 Investment Management

#### **General**

The main objective of investment policy is to maximise the return on the money entrusted to the Council, consistent with acceptable levels of risk and for the annual return in the longer run to exceed the level of wage inflation. It must be borne in mind that the Fund's liabilities (pensions) are very long-term, extending to the middle of the century. These liabilities will increase with inflation, both because of the index-linking of pensions and also due to the rising level of employees' salaries and wages to the time of retirement. There is a relationship between the level of returns achieved and the contribution rate which employers are expected to pay. The Pensions Committee considers that in the long run equity returns will exceed bond returns and it is for this reason that the majority of the Fund is invested in equities.

#### **Investment Manager Briefs**

As a result of a deliberate policy to diversify assets and investment styles, the Fund has 5 Investment Managers with varying briefs:

Investment Manager	Brief
BlackRock	Passive
Fidelity	Active
Insight	Active
Veritas	Active
Partners	Active

BlackRock is briefed to be a "passive" manager. The manager will allocate their mandate's asset allocation in line with that of the benchmark and in each market they aim to track stock exchange indices. As a result, their mandates' performance should be in line with their respective benchmarks. Appointing a passive manager reduces the risk of underperformance, relative to benchmark; however, it also reduces the possibility of out-performance, relative to the benchmark.

All the others are "active" managers. They are given the discretion to invest in their best investment ideas. Whilst they have a great deal of flexibility, in terms of which stocks, regions and sectors they can invest in, there are a number of restrictions in place which prevents the managers deviating too far from the benchmark and taking excessive risk. Appointing active managers increases the possibility of out-performance, relative to the benchmark; however it also increases the risk of underperformance, relative to benchmark.

Veritas and Fidelity have an "active" equity brief while Insight has an "active" bond brief. Partners Group has been given "active" private equity and infrastructure briefs.

#### 6.6 Investment Performance

#### **Quarterly Meetings**

The performance of the Investment Managers is monitored on a quarterly basis. Investment Managers submit quarterly reports and valuations to the Pensions Committee, the relevant officers at Gwynedd Council and the Fund's adviser. Every quarter a meeting is held between Investment Managers, the Committee, officers and the adviser to monitor their performance.

#### **Performance Monitoring**

Gwynedd subscribes to a service provided by Pensions & Investment Research Consultants Ltd (PIRC) who calculate the rate of return for Gwynedd and for other Pension Funds and provides comparisons.

## Targets

Individual performance benchmarks for the Investment Managers are shown in the table below.

Manager	Benchmark	Target
BlackRock	FTSE All-Share and FTSE All-World Indices	Benchmark Return
Veritas	MSCI All Countries World Index	Benchmark + 2% p.a. (gross of fees)
Fidelity	MSCI All Countries World Index	Benchmark + 2%-3% p.a. (gross of fees)
Insight	Cash (Libor)	Benchmark +2% p.a.
Partners	MSCI World	Benchmark + 5% p.a.*

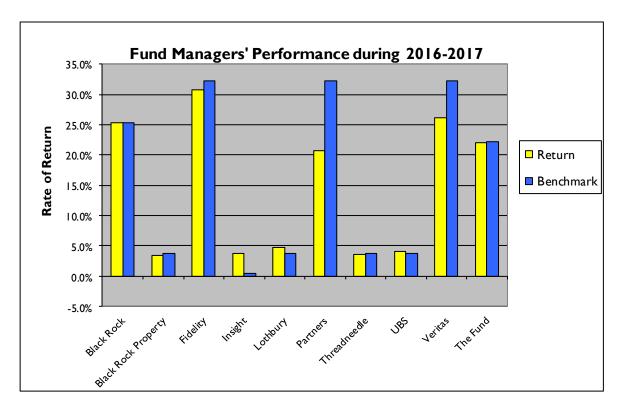
<sup>\*</sup>Partners do not have an official performance target. The target stated above is purely for indicative purposes. MSCI=Morgan Stanley Capital International

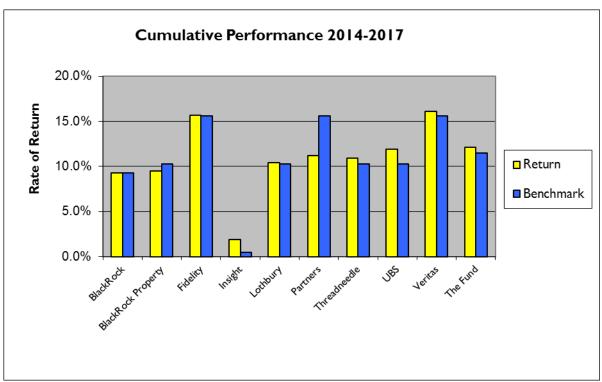
The fund has made direct investments with Lothbury, UBS and Threadneedle, so therefore have not given them a benchmark. However, for indicative purposes we monitor them against the IPD Balanced Property Unit Trust Index.

#### **Fund Performance**

Against the benchmark, the Fund underperformed by 0.1% during the 2016/17 financial year. The Fund achieved a return of +22.1% against a benchmark return of 22.2%. Over a three year period the Fund outperformed against the benchmark, with a return of +12.1% against a benchmark return of +11.5%.

The following graphs and table show the performance of the Managers over I and 3 years.





It is generally accepted that investment performance over a longer period of time (say 3+ years) is a more valid indicator than over a single year as investment strategies designed to bring good performance in the longer run may from time to time suffer from short-term setbacks.

	I Year Return	l Year	3 Year Return	3 Year
		Benchmark		Benchmark
BlackRock	25.3%	25.3%	9.3%	9.3%
BlackRock Property	3.5%	3.7%	9.5%	10.3%
Fidelity	30.7%	32.3%	15.7%	15.6%
Insight	3.7%	0.4%	1.9%	0.5%
Lothbury	4.8%	3.7%	10.4%	10.3%
Partners	23.5%	32.3%	29.4%	15.6%
Threadneedle	3.6%	3.7%	10.9%	10.3%
UBS	4.1%	3.7%	11.9%	13.0%
Veritas	26.2%	32.2%	16.1%	15.6%
TOTAL FUND	22.1%	22.2%	12.1%	11.5%

### 6.8 Funding Strategy Statement

#### General

Local Government Pension Scheme (LGPS) administering authorities are required to prepare and publish a Funding Strategy Statement (FSS).

LGPS benefits are guaranteed by statute and thereby the pensions promise is secure. The FSS addresses the issue of managing the need to fund those benefits over the long term, whilst at the same time facilitating scrutiny and accountability through improved transparency and disclosure. It also provides LGPS administering authorities with a statutory framework within which to manage their Funds' long-term pension liabilities going forward.

#### **Reviewing the FSS**

The FSS was reviewed during 2016/17 as part of the 31 March 2016 Actuarial Valuation process. The review process involved consultation with all the Fund's employers and the Fund's Actuary. The current FSS was adopted by the Pensions Committee on 16th March 2017.

A copy can be seen on the Pension Fund website at <a href="http://www.gwyneddpensionfund.org.uk/Pensiynau/pens\_dogfen.asp?cat=6161&doc=30465&Language=1&p=1&c=1">http://www.gwyneddpensionfund.org.uk/Pensiynau/pens\_dogfen.asp?cat=6161&doc=30465&Language=1&p=1&c=1</a>

## 6.9 Knowledge and Skills Framework

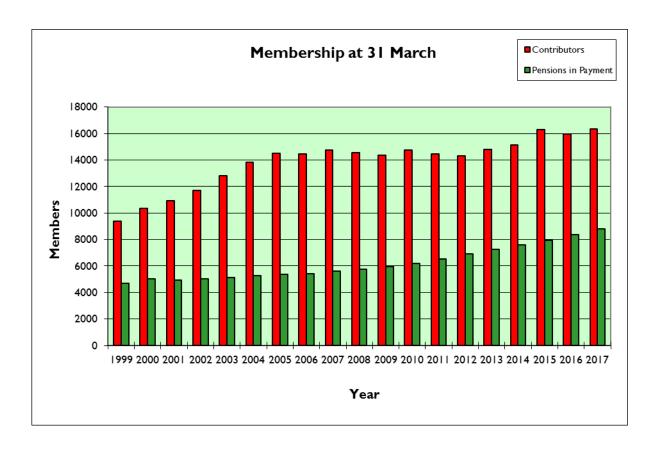
The Pensions Committee has formally adopted the following knowledge and skills policy statement:

Gwynedd Pension Fund recognises the importance of ensuring that all staff and members charged with the financial administration and decision-making with regard to the pension scheme are fully equipped with the knowledge and skills to discharge the duties and responsibilities allocated to them.

Therefore, Gwynedd Pension Fund seeks to utilise individuals who are both capable and experienced and it will provide training for staff and members of the pensions decision-making bodies to enable them to acquire and maintain an appropriate level of expertise, knowledge and skills.

## 7. Membership Summary

The graph below shows the changes in the Fund's membership over the last 19 years. It shows that the number of pensioners has slowly increased from 4,689 in 1999 to 8,819 in 2017 and the number of active contributors has also increased from 9,372 in 1999 to 16,327 in 2017 which is a small increase from the previous year (2016:15,971).



The table below shows the membership summary:

31 March	Description	31 March
2016		2017
15,971	Contributors	16,327
10,368	Deferred Pensioners	10,669
8,385	Pensions in Payment	8,819
1,427	Unclaimed Benefits	1,437
36,151	Total Membership	37,252

## 8. Statement of Accounts 2016 -17 subject to audit

31 March			31 March
2016		Notes	2017
£'000			£'000
	Dealings with members, employers and others directly involved in the Fund		
67,317	Contributions receivable	7	67,695
8	Interest on deferred contributions		7
3	Income from divorce calculations		2
5,075	Transfers in from other pension schemes	8	5,893
72,403	Total contributions received		73,597
(55,186)	Benefits payable	9	(53,982)
(2,852)	Payments to and on account of leavers	10	(3,970)
(58,038)	Total benefits paid		(57,952)
14,365			15,645
(10,060)	Management Expenses	11	(11,641)
	Returns on Investments		
11,874	Investment income	14	12,886
(530)	Taxes on income	15	(378)
12,383	Profit and (loss) on disposal of investments and changes in the market value of investments	16	322,316
23,727	Returns on investments net of tax		334,824
	Increase in the net assets available for		
28,032	benefits during the year		338,828
	Net assets of the Fund		
1,497,373	Net assets of the Fund At I April		1,525,405
1,497,373 28,032			1,525,405 338,828

#### **NET ASSETS STATEMENT AS AT 31 MARCH 2017**

31 March			31 March
2016		Notes	2017
£'000			£'000
1,455,230	Investment assets	16	1,798,325
42,631	Cash deposits	16	49,248
1,497,861			1,847,573
(64)	Investment liabilities	16	(235)
31,887	Current assets	21	20,984
(4,279)	Current liabilities	22	(4,089
1,525,405			1,864,233

The Financial Statements do not take into account the Fund's liability to pay pensions and other benefits to all the present contributors to the Fund after the scheme year-end, but rather summarises the transactions and net assets of the scheme. The liabilities of the Fund are taken into account in the periodic actuarial valuations of the Fund (most recently as at 31 March 2016) and are reflected in the levels of employers' contributions determined at the valuation, so that the Fund will again be able to meet 100% of future liabilities. The actuarial present value of promised retirement benefits is shown in Note 20.

#### NOTES TO THE GWYNEDD PENSION FUND ACCOUNTS

#### NOTE I - DESCRIPTION OF FUND

The Gwynedd Pension Fund ("the Fund") is part of the Local Government Pension Scheme and is administered by Gwynedd Council. The council is the reporting entity for this pension fund. The following description of the Fund is a summary only. For more detail, reference should be made to the Gwynedd Pension Fund Annual Report 2016/17 and the underlying statutory powers underpinning the scheme, namely the Public Service Pensions Act 2013 and the Local Government Pension Scheme (LGPS) Regulations.

#### a) General

The Fund is governed by the Public Service Pensions Act 2013. The Fund is administered in accordance with the following secondary legislation:

- the Local Government Pension Scheme Regulations 2013 (as amended);
- the Local Government Pension Scheme (Transitional Provisions, Savings and Amendment) Regulations 2014 (as amended);
- the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 (as amended).

It is a contributory defined pension scheme administered by Gwynedd Council to provide pensions and other benefits for pensionable employees of Gwynedd Council, two other local authorities and other schedule, resolution and admission bodies within the former Gwynedd County Council area. Teachers, police officers and firefighters are not included as they are in other national pension schemes. The Fund is overseen by the Pensions Committee, which is a committee of Gwynedd Council.

#### b) Membership

Membership of the LGPS is voluntary and employees are free to choose whether to join the scheme, remain in the scheme or make their own personal arrangements outside the scheme. Organisations participating in the Gwynedd Pension Fund include:

- Scheduled bodies, which are local authorities and similar bodies whose staff are automatically entitled to be members of the Fund.
- Resolution bodies, which are city, town and community councils. They have the power to decide if their employees can join the LGPS and pass a resolution accordingly.
- Admission bodies, which are other organisations that participate in the Fund under an admission agreement between the Fund and the relevant organisation. Admitted bodies include voluntary, charitable and similar bodies or private contractors undertaking a local authority function following outsourcing to the private sector.

#### **NOTE I - DESCRIPTION OF FUND (continued)**

The following bodies are active employers within the Pension Fund:

Scheduled Bodies					
Gwynedd Council	Snowdonia National Park				
Conwy County Borough Council	Bryn Eilian School				
Isle of Anglesey County Council	Emrys ap Iwan School				
Police and Crime Commissioner for North	Pen y Bryn School				
Wales					
Llandrillo – Menai Group	Eirias High School				
GWE	NWTRA				
Resolution Bodies					
Llanllyfni Community Council	Ffestiniog Town Council				
Bangor City Council	Llandudno Town Council				
Abergele Town Council	Llangefni Town Council				
Colwyn Bay Town Council	Menai Bridge Town Council				
Beaumaris Town Council	Towyn and Kinmel Bay Town Council				
Holyhead Town Council	Tywyn Town Council				
Caernarfon Town Council	Conwy Town Council				
Admission Bodies					
Coleg Harlech WEA	North Wales Society for the Blind				
CAIS	Conwy Voluntary Services				
Conwy Citizens Advice Bureau	Careers Wales North West				
Ynys Môn Citizens Advice Bureau	Mantell Gwynedd				
Cwmni Cynnal	Medrwn Môn				
Cwmni'r Fran Wen	Menter Môn				
Holyhead Joint Burial Committee					
Community Admir	Community Admission Bodies				
Cartrefi Conwy	Cartrefi Cymunedol Gwynedd				
Transferee Admis	sion Bodies				
Caterlink	Jewsons				
Superclean I	Antur Teifi				
ABM Catering					

#### c) Funding

Benefits are funded by contributions and investment earnings. Contributions are made by active members of the Fund in accordance with the LGPS (Benefits, Membership and Contributions) Regulations 2007 and range from 2.75% to 12.5% of pensionable pay for the financial year ending 31 March 2017. Employers also make contributions which are set based on triennial actuarial funding valuations. New employer contribution rates were applied for the three years from 1 April 2014 to 31 March 2017 following the actuarial valuation carried out as at 31 March 2013.

## **NOTE I – DESCRIPTION OF FUND (continued)**

## d) Benefits

Prior to I April 2014 pension benefits under the LGPS were based on final pensionable pay and length of pensionable service, summarised below:

	Service pre I April 2008	Service post 31 March 2008
Pension	Each year worked is worth	Each year worked is worth
rension	1/80 x final pensionable salary.	1/60 x final pensionable salary.
	Automatic lump sum of 3 x salary.	No automatic lump sum.
	In addition, part of the annual pension can	Part of the annual pension can be
Lump sum	be exchanged for a one-off tax-free cash	exchanged for a one-off tax-free cash
	payment. A lump sum of £12 is paid for each	payment. A lump sum of £12 is paid for
	£1 of pension given up.	each £1 of pension given up.

From I April 2014, the scheme became a career average scheme as summarised below:

	Service post 31 March 2014
Donaion	Each year worked is worth
Pension 1/49 x career average revalued earnings (C	
	No automatic lump sum.
Lumn Sum	Part of the annual pension can be exchanged for a
Lump Sum	one-off tax-free cash payment. A lump sum of £12
	is paid for each £1 of pension given up.

Accrued pension is increased annually in line with the Consumer Prices Index.

There are a number of other benefits provided under the scheme including early retirement, disability pensions and death benefits. For more details, please refer to the Gwynedd Pension Fund scheme handbook available from Gwynedd Council's Pensions Section.

Benefits are index-linked in order to keep pace with inflation.

#### **NOTE 2 – BASIS OF PREPARATION**

The Statement of Accounts summarises the Fund's transactions for the 2016/17 financial year and its position at year-end as at 31 March 2017. The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2016/17 which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

The accounts summarise the transactions of the Fund and report on the net assets available to pay pension benefits. The accounts do not take account of obligations to pay pensions and benefits which fall due after the end of the financial year or the actuarial present value of promised retirement benefits. The actuarial present value of promised retirement benefits, valued on an International Accounting Standard (IAS) 19 basis, is disclosed at Note 20 of these accounts.

#### **NOTE 3 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### Fund account - revenue recognition

### a) Contribution Income

Normal contributions, both from the members and from the employer, are accounted for on an accruals basis at the percentage rate recommended by the Fund actuary in the payroll period to which they relate.

Employers deficit funding contributions are accounted for on the due dates on which they are payable under the schedule of contributions set by the scheme actuary or on receipt if earlier than the due date.

Employers' augmentation contributions and pensions strain contributions are accounted for in the period in which the liability arises. Any amount due in year but unpaid will be classed as a current financial asset. Amounts not due until future years are classed as long-term financial assets.

### b) Transfers to and from other schemes

Transfer values represent the amounts received and paid during the year for members who have either joined or left the Fund during the financial year and are calculated in accordance with the Local Government Pension Scheme Regulations (see Notes 8 and 10).

Individual transfers in and out are accounted for on a receipts and payments basis, which is normally when the member liability is accepted or discharged.

Transfers in from members wishing to use the proceeds of their additional voluntary contributions (see below) to purchase scheme benefits are accounted for on a receipts basis and are included in Transfers In (see Note 8).

Bulk (group) transfers are accounted for on an accruals basis in accordance with the terms of the transfer agreement.

#### c) Investment income

#### i) Interest income

Interest income is recognised in the Fund account as it accrues, using the effective interest rate of the financial instrument as at the date of acquisition or origination. Income includes the amortisation of any discount or premium, transaction costs or other differences between the initial carrying amount of the instrument and its amount at maturity calculated on an effective interest rate basis.

### ii) Dividend income

Dividend income is recognised on the date the shares are quoted ex-dividend. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

### iii) Distributions from pooled funds including property

Distributions from pooled funds are recognised at the date of issue. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

# NOTE 3 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

iv) Movement in the net market value of investments

Changes in the net market value of investments are recognised as income and comprise all realised and unrealised profits/losses during the year.

## Fund account - expense items

#### d) Benefits payable

Pensions and lump-sum benefits payable include all amounts known to be due as at the end of the financial year. Any amounts due but unpaid are disclosed in the net assets statement as current liabilities.

#### e) Taxation

The Fund is a registered public service scheme under section I(I) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers withholding tax in the country of origin, unless exemption is permitted. Irrecoverable tax is accounted for as a fund expense as it arises.

## f) Management expenses

The Code does not require any breakdown of pension Fund administrative expenses. However, in the interests of greater transparency, the council discloses its pension Fund management expenses in accordance with the CIPFA guidance Accounting for Local Government Pension Scheme Management Costs.

#### **Administrative expenses**

All administrative expenses are accounted for on an accruals basis. All staff costs of the pensions administration team are charged direct to the Fund. Associated management, accommodation and other overheads are apportioned to the Fund in accordance with Council policy.

#### Oversight and governance costs

All oversight and governance expenses are accounted for on an accruals basis. All staff costs, management and other overheads associated with oversight and governance are apportioned to the Fund in accordance with Council policy.

#### Investment management expenses

All investment management expenses are accounted for on an accruals basis.

Fees of the external investment managers and custodian are agreed in the respective mandates governing their appointments. Broadly, these are based on the market value of the investments under their management and therefore increase or reduce as the value of these investments change.

In addition the Fund has negotiated with Fidelity International that an element of their fee be performance-related.

The cost of obtaining investment advice from external consultants is included in investment management charges.

A proportion of the Council's costs representing management time spent by officers on investment management is also charged to the Fund.

## NOTE 3 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Net assets statement

#### g) Financial assets

Financial assets are included in the net assets statement on a fair value basis as at the reporting date. A financial asset is recognised in the net assets statement on the date the Fund becomes party to the contractual acquisition of the asset. From this date any gains or losses arising from changes in the fair value of asset are recognised by the Fund.

The values of investments as shown in the net assets statement have been determined as follows:

# i) Market-quoted investments

The value of an investment for which there is a readily available market price is determined by the bid market price ruling on the final day of the accounting period.

#### ii) Fixed interest securities

Fixed interest securities are recorded at net market value based on their current yields.

## iii) Unquoted investments

The fair value of investments for which market quotations are not readily available is determined as follows:

- Unquoted securities typically include pooled investments in property, infrastructure, debt securities and private equity. The valuation of these pools or directly held securities is undertaken by the investment manager or responsible entity and advised as a unit or security price. The valuation standards followed in these valuations adhere to industry guidelines or to standards set by the constituent documents of the pool or the management agreement.
- Investments in unquoted property are valued at the net asset value or a single price advised by the Fund manager.
- Investments in private equity funds and unquoted listed partnerships are valued based on the fund's share of the net assets in the private equity fund or limited partnership using the latest financial statements published by the respective fund managers in accordance with IFRS guidelines. It is important to recognise the highly subjective nature of determining the fair value of private equity investments. They are inherently based on forward-looking estimates and judgements involving many factors.

#### iv) Pooled investment vehicles

Pooled investments vehicles are valued at closing bid price if both bid and offer prices are published; or if single priced, at the closing single price. In the case of pooled investment vehicles that are accumulation funds, change in market value also includes income which is reinvested in the fund, net of applicable withholding tax.

# h) Foreign currency transactions

Dividends, interest and purchases and sales of investments in foreign currencies have been accounted for at the spot market rates at the date of transaction. End-of-year spot market exchange rates are used to value cash balances held in foreign currency bank accounts, market values of overseas investments and purchases and sales outstanding at the end of the reporting period.

## NOTE 3 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### i) Cash and cash equivalents

Cash comprises cash in hand and demand deposits. Cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and that are subject to minimal risk of changes in value.

#### j) Financial liabilities

The Fund recognises financial liabilities at fair value as at the reporting date. A financial liability is recognised in the net assets statement on the date the Fund becomes party to the liability. From this date any gains or losses arising from changes in the fair value of the liability are recognised by the Fund.

# k) Actuarial present value of promised retirement benefits

The actuarial present value of promised retirement benefits is assessed on a triennial basis by the scheme actuary in accordance with the requirements of IAS19 and relevant actuarial standards.

As permitted under IAS26, the Fund has opted to disclose the actuarial present value of promised retirement benefits by way of a note to the net assets statement (Note 20).

# I) Additional voluntary contributions

Gwynedd Pension Fund provides an additional voluntary contributions (AVC) scheme for its members, the assets of which are invested separately from those of the pension Fund. There are three AVC funds. They are held with Clerical Medical, The Equitable Life Assurance Society and Standard Life. The AVC providers secure additional benefits on a money purchase basis for those members electing to pay additional voluntary contributions. Members participating in these arrangements each receive an annual statement made up to 31 March confirming the amounts held in their account and the movements in year.

AVCs are not included in the accounts in accordance with section 4(2)(b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 (SI 2009/3093) but are disclosed as a note only (Note 23).

## **NOTE 4 – CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES**

#### Unquoted private equity and infrastructure investments

It is important to recognise the highly subjective nature of determining the fair value of private equity investments. They are inherently based on forward-looking estimates and judgements involving many factors. Unquoted private equities and infrastructure are valued by the investment managers using guidelines set out by IFRS accounting standards. The value of unquoted securities at 31 March 2017 was £110 million (£82 million at 31 March 2016).

## Pension fund liability

The pension fund liability is calculated every three years by the appointed actuary, with annual updates in the intervening years. The methodology used is in line with accepted guidelines and in accordance with IAS19. Assumptions underpinning the valuations are agreed with the actuary and are summarised in Note 19. This estimate is subject to significant variances based on changes to the underlying assumptions.

# NOTE 5 – ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The preparation of financial statements requires management to make judgements, estimates and assumptions that affect the amounts reported in the accounts. Estimates and assumptions are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the net assets statement at 31 March 2017 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if actual results differ from assumptions
Debtors	At 31 March 2017, the Fund had a balance of sundry debtors of £5.6m. A review of significant balances suggested that it was not appropriate to make any impairment of the debts.	would be necessary to reconsider this
Private equity and infrastructure	Private equity and infrastructure investments are valued at fair value in accordance with British Venture Capital Association guidelines. These investments are not publicly listed and as such there is a degree of estimation involved in the valuation.	investments in the financial statements are $\pounds 110$ million. There is a risk that this investment may be under or overstated in

## NOTE 6 – EVENTS AFTER THE BALANCE SHEET DATE

There are no significant events after the balance to report.

# **NOTE 7 - CONTRIBUTIONS RECEIVABLE**

# By category

2015/16		2016/17
£'000		£'000
52,149	Employers	52,439
15,168	Employees/Members	15,256
67,317		67,695

# By authority

2015/16		2016/17
£'000		£'000
22,722	Gwynedd Council	23,210
40,256	Other scheduled bodies	40,231
1,660	Admission bodies	1,514
2,227	Community admission bodies	2,215
203	Transferee admission bodies	252
195	Resolution bodies	219
54	Closed fund*	54
67,317	-	67,695

<sup>\*</sup> Closed fund – These are contributions received from North Wales Magistrates Court Committee which was an admitted body but is now a closed fund.

# By contribution

2015/16		2016/17
£'000		£'000
15,168	Employees' normal contributions	15,256
45,106	Employers' normal contributions	46,570
7,043	Employers' deficit recovery contributions	5,869
67,317		67,695

# **NOTE 8 – TRANSFERS IN FROM OTHER PENSION FUNDS**

2015/16		2016/17
£'000		£'000
3,889	Group transfers	1,315
1,186	Individual transfers	4,578
5,075		5,893

# **NOTE 9 - BENEFITS PAYABLE**

# By category

2015/16		2016/17
£'000		£'000
39,477	Pensions	41,081
14,070	Commutation and lump sum retirement benefits	11,093
1,639	Lump sum death benefits	1,808
55,186	_	53,982

# By authority

2015/16		2016/17
£'000		£'000
15,094	Gwynedd Council	15,233
27,319	Other scheduled bodies	25,701
1,275	Admission bodies	1,561
709	Community admission body	1,095
35	Transferee admission body	173
86	Resolution body	58
10,668	Closed fund	10,161
55,186	-	53,982

# NOTE 10 - PAYMENTS TO AND ON ACCOUNT OF LEAVERS

2015/16		2016/17
£'000		£'000
	Refunds to members leaving service net of tax	
96	repayments	103
77	Payments for members joining state scheme	11
2,679	Individual transfers	3,856
2,852	·	3,970

# **NOTE II - MANAGEMENT EXPENSES**

2015/16		2016/17
£'000		£'000
1,186	Administrative costs	1,242
8,815	Investment management expenses (Note 13)	10,343
59	Oversight and governance costs	56
10,060	•	11,641

This analysis of the costs of managing the Gwynedd Pension Fund during the period has been prepared in accordance with CIPFA guidance.

NOTE 12 - ADMINISTRATIVE, OVERSIGHT AND GOVERNANCE COSTS

2015/16		2016/17
£'000		£'000
	Administrative costs	
447	Direct employee costs	486
368	Other direct costs	293
257	Support services including IT	303
29	External audit fees	33
85	Actuarial fees	128
1,186		1,243
	Oversight and governance costs	
59	Pensions Committee	55
1,245	-	1,298

Administrative expenses include amounts charged to the Pension Fund by Gwynedd Council for staff costs, support services and accommodation. Further details are given in Note 24.

#### **NOTE 13 – INVESTMENT MANAGEMENT EXPENSES**

2015/16		2016/17
£'000		£'000
8,685	Management fees	10,258
54	Custody fees	45
19	Performance monitoring service	3
57	Investment consultancy fees	37
8,815		10,343

The management fees disclosed above include all investment management fees directly incurred by the Fund including those charged on pooled investment funds.

The investment management expenses above include £322,972 (2015/16 £748,579) in respect of performance-related fees paid to one of the Fund's investment managers. In addition to these costs, indirect costs are incurred through the bid-offer spread on investment sales and purchases. They are reflected in the cost of investment purchases and in the proceeds of sales of investments (see Note 16a).

## **NOTE 14 - INVESTMENT INCOME**

2015/16		2016/17
£'000		£'000
788	UK equities	427
6,019	Overseas equities	6,405
853	Private equity	1,239
302	Infrastructure	207
3,764	Pooled property investments	4,475
148	Interest on cash deposits	133
11,874		12,886

The Gwynedd Pension Fund has three bank accounts which are held as part of Gwynedd Council's Group of Bank Accounts. The overall surplus cash held in the Group of Bank Accounts is invested on a daily basis. At the end of the financial year, Gwynedd Council pays interest over to the Pension Fund, based on the Fund's daily balances over the year.

The Council had a deposit of £4m with Heritable Bank, which went into administration in October 2008. There were no distributions during 2016/17. During 2015/16 a distribution of £22,615.66 was received by the Pension Fund. This amount has been included in the interest on cash deposits figure for 2015/16 in the above table. Further information is included in Note 27.

The Pension Fund also has a Euro account to deal with receipts and payments in Euros and minimize the number and costs of exchange transactions.

## **NOTE 15 - TAXES ON INCOME**

2015/16		2016/17
£'000		£'000
530	Withholding tax – equities	378
530		378

# **NOTE 16 - INVESTMENTS**

2015/16		2016/17
£'000		£'000
	Investment assets	
198,845	Fixed interest absolute return	236,625
269,784	Equities	345,284
746,944	Pooled equity investments	963,262
157,734	Pooled property investments	142,448
66,278	Private equity	82,023
15,262	Infrastructure	28,053
1,454,847		1,797,695
42,631	Cash deposits	49,248
383	Debtors	630
1,497,861	Total investment assets	1,847,573
	Investment liabilities	
(64)	Amounts payable for purchases	(235)
(64)	Total investment liabilities	(235)
1,497,797	Net investment assets	1,847,338

Note 16a - Reconciliation of movements in investments and derivatives

2016/17	Market value at I April 2016	Purchases during the year	Sales during the year	Change in market value during the year	Market value at 31 March 2017
	£'000	£'000	£'000	£'000	£'000
Fixed interest absolute return securities	198,845	30,000	0	7,780	236,625
Equities	269,784	73,681	(76,100)	77,919	345,284
Pooled investments	746,944	15,347	(13,492)	214,463	963,262
Pooled property investments	157,734	18,373	(31,465)	(2,194)	142,448
Private equity / infrastructure	81,540	29,118	(18,212)	17,630	110,076
-	1,454,847	166,519	(139,269)	315,598	1,797,695
Cash deposits	42,631			(387)	49,248
Amount receivable for sales of investments	383			(4)	630
Amounts payable for purchases of investments	(64)			(1)	(235)
Fees within pooled vehicles				7,109	
Net investment assets	1,497,797	166,519	(139,269)	322,315	1,847,338

	Market	Purchases	Sales	Change in	Market
	value at	during	during the	market	value
2015/16	l April	the year	year	value during	at 31
	2015			the year	March
					2016
	£'000	£'000	£'000	£'000	£'000
Fixed interest absolute return securities	197,323	0	0	1,522	198,845
Equities	272,050	66,295	(82,842)	14,281	269,783
Pooled investments	773,481	7,279	(5,531)	(28,284)	746,945
Pooled property investments	143,288	2,266	0	12,180	157,734
Private equity / infrastructure	71,463	13,516	(12,066)	8,627	81,540
	1,457,605	89,356	(100,440)	8,326	1,454,847
Cash deposits	22,082			(47)	42,631
Amount receivable for sales of investments	420				383
Amounts payable for purchases of investments	(229)				(64)
Fees within pooled vehicles				4,104	
Net investment assets	1,479,878	89,356	(100,440)	12,383	1,497,797

Transaction costs, such as commissions, stamp duty and other transaction fees, are included in the cost of purchases and in sale proceeds. Transaction costs incurred during the year total £171,393 (2015/16 £193,820). In addition to these costs indirect costs are incurred through the bid-offer spread on investment purchases and sales.

# Note 16b - Analysis of investments

31 March		31 March
2016		2017
£'000		£'000
	Equities	
	UK	
32,396	Quoted	37,453
	Overseas	
237,388	Quoted	307,832
	Pooled funds	
	UK	
234,401	Unit trusts	301,034
	Global (including UK)	
198,845	Fixed income	236,625
274,408	Unit trusts	355,661
	Overseas	
238,135	Unit trusts	306,567
157,734	Property unit trusts	142,447
66,278	Private equity	82,023
15,262	Infrastructure	28,053
1,454,847		1,797,695

# Investments analysed by fund manager

Market Valu	Market Value at Market Val		lue at	
31 March 20	016		31 March	2017
£'000	%		£'000	%
470,435	31.4	BlackRock	601,837	32.6
305,122	20.4	Fidelity	399,686	21.6
198,852	13.3	Insight	236,632	12.8
29,845	2.0	Lothbury	39,599	2.1
81,540	5.4	Partners Group	110,076	6.0
15,931	1.0	Threadneedle	16,476	0.9
83,346	5.6	UBS	48,112	2.6
312,726	20.9	Veritas	394,920	21.4
1,497,797	100.0	-	1,847,338	100.0

The following investments represent more than 5% of the net assets of the scheme

Market value	% of total		Market value	% of total
31 March 2016	Fund	Security	31 March 2017	Fund
£'000			£'000	
274,408	17.99	Fidelity Institutional Select Global Equity	355,661	19.08
234,400	15.37	BlackRock Asset Management Aquila Life UK Equity Index Fund	301,033	16.15
198,845	13.04	Insight Umbrella Holdings	236,625	12.69
95,490	6.26	BlackRock Asset Management Aquila Life Global Dev Fundamental Fund	129,078	6.92

# Note I6c - Stock lending

The Statement of Investment Principles (SIP) states that stock lending will be permitted subject to specific approval. Currently the Fund does not undertake any stock lending.

## **NOTE 17 - FINANCIAL INSTRUMENTS**

## Note 17a - Classification of financial instruments

Accounting policies describe how different asset classes of financial instruments are measured, and how income and expenses, including fair value gains and losses, are recognised. The following table analyses the carrying amounts of financial assets and liabilities by category and net assets statement heading. No financial assets were reclassified during the accounting period.

As a	t 31 March 20	16		As a	t 31 March 20	17
Designated as fair value through profit and loss	Loans and receivables	Financial liabilities at cost		Designated as fair value through profit and loss	Loans and receivables	Financial liabilities at cost
£'000	£'000	£'000		£'000	£'000	£'000
			Financial assets			
198,845			Fixed interest securities	236,625		
269,784			Equities	345,284		
746,944			Pooled investments	963,262		
157,734			Pooled property investments	142,448		
66,278			Private equity	82,023		
15,262			Infrastructure	28,053		
	63,065		Cash		64,623	
	11,836		Debtors		6,239	
1,454,847	74,901	0		1,797,695	70,862	0
			Financial liabilities			
(64)		(4,279)	Creditors			(4,324)
(64)		(4,279)				(4,324)
1,454,783	74,901	(4,279)	•	1,797,695	70,862	(4,324)

# Note 17b - Net gains and losses on financial instruments

31 March 2016		31 March 2017
Fair value		Fair value
£'000		£'000
	Financial assets	
8,325	Fair value through profit and loss	315,598
(36)	Loans and receivables	(392)
8,289	Total financial assets	315,206
	Financial liabilities	
0	Fair value through profit and loss	0
0	Financial liabilities at cost	0
0	Total financial liabilities	0
8,289	Net financial assets	315,206

#### Note 17c - Fair value of financial instruments and liabilities

The following table summarises the carrying values of the financial assets and financial liabilities by class of instrument compared with their fair values.

31 March	2016		31 March 2017	
Carrying value £'000	Fair value £'000		Carrying value £'000	Fair value £'000
		Financial assets		
1,057,007	1,454,847	Fair value through profit and loss	1,120,845	1,797,695
74,901	74,901	Loans and receivables	70,815	70,811
1,131,908	1,529,748	Total financial assets	1,191,660	1,868,506
		Financial liabilities		
(64)	(64)	Fair value through profit and loss	(235)	(235)
(4,279)	(4,279)	Financial liabilities at cost	(4,038)	(4,038)
(4,343)	(4,343)	Total financial liabilities	(4,273)	(4,273)
1,127,565	1,525,405	Net financial assets	1,187,387	1,864,233

The Fund has not entered into any financial guarantees that are required to be accounted for as financial instruments.

#### Note 17d - Valuation of financial instruments carried at fair value

The valuation of financial instruments has been classified into three levels, according to the quality and reliability of information used to determine fair values.

#### Level I

Financial instruments at Level I are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as Level I comprise quoted equities, quoted fixed securities, quoted index linked securities and unit trusts. Listed investments are shown at bid prices. The bid value of the investment is based on the bid market quotation of the relevant stock exchange.

#### Level 2

Financial instruments at Level 2 are those where quoted market prices are not available; for example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value and where these techniques use inputs that are based significantly on observable market data.

#### Level 3

Financial instruments at Level 3 are those where at least one input that could have a significant effect on the instrument's valuation is not based on observable market data. Such instruments could include unquoted equity investments and hedge fund of funds, which are valued using various valuation techniques that require significant judgement in determining appropriate assumptions.

The values of the investment in private equity are based on valuations provided by the general partners to the private equity funds in which Gwynedd Pension Fund has invested. These valuations are prepared in accordance with the International Private Equity and Venture Capital Valuation Guidelines, which follow

# Note 17d - Valuation of financial instruments carried at fair value (continued)

the valuation principles of IFRS and US GAAP.

The following table provides an analysis of the financial assets and liabilities of the pension fund grouped into Levels I to 3, based on the level at which the fair value is observable.

			With	
	Quoted	Using	significant	
	market	observable	unobservable	
	price	inputs	inputs	
Values at 31 March 2017	Level I	Level 2	Level 3	Total
	£'000	£'000	£'000	£'000
Financial assets				
Financial assets at fair value through profit				
and loss	822,83 I	864,788	110,076	1,797,695
Loans and receivables	70,811	0	0	70,811
Total financial assets	893,642	864,788	110,076	1,868,506
Financial liabilities				
Financial liabilities at fair value through				
profit and loss	0	(235)	0	(235)
Financial liabilities at cost	(4,038)	0	0	(4,038)
Total financial liabilities	(4,038)	(235)	0	(4,273)
Net financial assets	889,604	864,553	110,076	1,864,233

			With	
	Quoted	Using	significant	
	market	observable	unobservable	
	price	inputs	inputs	
Values at 31 March 2016	Level I	Level 2	Level 3	Total
	£'000	£'000	£'000	£'000
Financial assets				
Financial assets at fair value through profit				
and loss	633,363	739,944	81,540	1,454,847
Loans and receivables	74,901	0	0	74,901
Total financial assets	708,264	739,944	81,540	1,529,748
Financial liabilities				
Financial liabilities at fair value through				
profit and loss	0	(64)	0	(64)
Financial liabilities at cost	(4,279)	0	0	(4,279)
Total financial liabilities	(4,279)	(64)	0	(4,343)
Net financial assets	703,985	739,880	81,540	1,525,405

### Risk and risk management

The Fund's primary long-term risk is that the Fund's assets will fall short of its liabilities (i.e. promised benefits payable to members). Therefore the aim of investment risk management is to minimise the risk of an overall reduction in the value of the Fund and to maximise the opportunity for gains across the whole Fund portfolio. The Fund achieves this through asset diversification to reduce exposure to market risk to an acceptable level. In addition, the Fund manages its liquidity risk to ensure there is sufficient liquidity to meet the Fund's forecast cash flows. The council manages these investment risks as part of its overall pension Fund risk management programme.

Responsibility for the Fund's risk management strategy rests with the pensions committee. The Pension Fund's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to pay pensions. The Funding Strategy Statement produced by the Administering Authority in conjunction with the Fund's Actuaries states how solvency and risk will be managed in relation to liabilities. The Administering Authority has produced this Funding Strategy Statement having taken an overall view of the level of risk inherent in the investment policy set out in the Statement of Investment Principles published under Regulation 12 of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 (the Investment Regulations) and the funding policy set out in this Statement. The Administering Authority will continue to review both documents to ensure that the overall risk profile remains appropriate.

#### a) Market risk

Market risk is the risk of loss from fluctuations in equity and commodity prices, interest and foreign exchange rates and credit spreads. The Fund is exposed to market risk for its investment activities, particularly through its equity holdings. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset mix.

The objective of the Fund's risk management strategy is to identify, manage and control market risk exposure within acceptable parameters, whilst optimising the return on risk.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of geographical and industry sectors and individual securities. To mitigate market risk, the Council and its investment advisors undertake appropriate monitoring of market conditions and benchmark analysis.

The Fund manages these risks in two ways:

- the exposure of the Fund to market risk is monitored through a risk factor analysis to ensure that risk remains within tolerable levels
- specific risk exposure is limited by applying risk-weighted maximum exposures to individual investments

#### Other price risk

Other price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all such instruments in the market.

The Fund is exposed to share price risk. This arises from investments held by the Fund for which the future price is uncertain. All securities investments present a risk of loss of capital. Except for shares sold short, the maximum risk resulting from financial instruments is determined by the fair value of the financial instruments. Possible losses from shares sold short are unlimited.

The Fund's investment managers mitigate this price risk through diversification and the selection of securities and other financial instruments is monitored by the Council to ensure it is within the limits set in the Fund investment strategy.

# Other price risk - sensitivity analysis

Following analysis of historical data and expected investment return movement during the financial year, in consultation with the Fund's investment advisors, the Council has determined that the following movements in market price risk are reasonably possible for the 2016/17 reporting period.

Following analysis of the observed historical volatility of asset class returns in consultation with the Fund's investment advisors potential price changes have been determined for the various classes of assets held by the Fund. The rates to be applied to the Fund's asset categories are as follows:

Asset type	Potential market	movement (+/-)
	31 March 2016	31 March 2017
	%	%
UK Equities	9.3	15.8
Global Equities	9.3	18.4
Private Equity	9.3	28.5
Absolute Return Bonds	1.5	2.9
Alternatives (Infrastructure)	6.5	11.3
Property	2.3	14.2
Cash	0.0	0.0
Whole Fund		12.8

The potential volatilities disclosed above are consistent with a one-standard deviation movement in the change of value of the assets over the latest three years. This analysis assumes that all other variables, in particular foreign currency exchange rates and interest rates, remain the same.

Had the market price of the Fund investments increased/decreased in line with the above, the change in the market price of the net assets available to pay benefits would have been as follows:

Asset type	Value as at 31	Percentage	Value on	Value on
	March 2017	change	increase	decrease
	£'000	%	£'000	£'000
UK Equities	338,486	15.8	391,966	285,005
Global Equities	970,060	18.4	1,148,552	791,569
Private Equity	82,023	28.5	105,399	58,646
Absolute Return Bonds	236,625	2.9	243,487	229,763
Alternatives (Infrastructure)	28,053	2.9	28,867	27,240
Property	142,448	11.3	158,545	126,351
Cash	49,248	14.2	56,241	42,255
Total assets available to pay benefits	1,846,943	12.8	2,083,352	1,610,534

<sup>\*</sup> The whole fund values in the table above are based on 12.8% rather than the total of the individual asset types.

Asset type	Value as at 31	Percentage	Value on	Value on
	March 2016	change	increase	decrease
	£'000	%	£'000	£'000
UK Equities	266,796	9.25	291,475	242,118
Global Equities	749,931	9.25	819,300	680,563
Private Equity	66,278	6.54	70,613	61,943
Absolute Return Bonds	198,845	1.48	201,788	195,902
Alternatives (Infrastructure)	15,262	6.54	16,260	14,264
Property	157,734	2.33	161,409	154,059
Cash	42,631	0.01	42,954	42,946
Total assets available to pay benefits	1,497,477	•	1,603,799	1,391,795

### Interest rate risk

The Fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risks, which represent the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

The Fund's interest rate risk is routinely monitored in accordance with the Fund's risk management strategy, including monitoring the exposure to interest rates and assessment of actual interest rates against the relevant benchmarks.

The Fund's direct exposure to interest rate movements as at 31 March 2017 and 31 March 2016 is set out below. These disclosures present interest rate risk based on the underlying financial assets at fair value:

Asset type	As at 31 March 2016	As at 31 March 2017
	£'000	£'000
Cash and cash equivalents	20,434	15,375
Cash balances	42,631	49,248
Fixed interest securities	198,845	236,625
Total	261,910	301,248

## Interest rate risk sensitivity analysis

The Council recognises that interest rates can vary and can affect both income to the Fund and the value of net assets available to pay benefits. A 1% movement in interest rates is consistent with the level of sensitivity applied as part of the Fund's risk management strategy. The analysis that follows assumes that all other variables, in particular exchange rates, remain constant, and shows the effect in the year on the net assets available to pay benefits of a +/- 1% change in interest rates:

Asset type	Carrying	Change in year in th	e net assets
	amount as at	available to pay benefit	
	31 March 2017		
		+1%	-1%
	£'000	£'000	£'000
Cash and cash equivalents	15,375	154	(154)
Cash balances	49,248	492	(492)
Fixed interest securities*	236,625	(1,538)	1,538
Total change in assets available	301,248	(892)	892

<sup>\*</sup> A change of 1% in interest rate does not have a direct impact on fixed interest securities but does have a partial impact as calculated in the tables above

Asset type	Carrying amount as at 31 March 2016	Change in year in the net a available to pay be	
		+1%	-1%
Cook and sook aguivalents	£'000	<b>£'000</b> 204	£'000
Cash and cash equivalents  Cash balances	20,434		(204)
	42,631	426	(426)
Fixed interest securities*	198,845	1,869	(1,869)
Total change in assets available	261,910	2,499	(2,499)

<sup>\*</sup> A change of 1% in interest rate does not have a direct impact on fixed interest securities but does have a partial impact as calculated in the tables above.

The impact that a 1% change in interest rates would have on interest received is minimal as the average interest rate received on cash during the year was 0.53%, amounting to interest of £132,567 for the year.

A 1% increase in interest rates will not affect the interest received on fixed income assets but will reduce their fair value, as shown in the tables above. Changes in interest rates do not impact on the value of cash / cash equivalents but they will affect the interest income received on those balances. Changes to both the fair value of assets and income received from investments impact on the net assets to pay benefits but as noted above this does not have a significant effect on the Fund.

# **Currency risk**

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency risk on financial instruments that are denominated in any currency other than the functional currency of the Fund (£UK). The Fund holds assets denominated in currencies other than £UK.

The Fund has made commitments to private equity and infrastructure in foreign currency, (€214 million and \$88.6 million). These commitments are being drawn down on request from the investment manager over a number of years. The current commitments still outstanding are shown in Note 25. The risk is that the pound is weak relative to the dollar and euro at the time of the drawdown and then strengthens when the Fund is fully funded. The Fund has been funding the commitments since 2005 and therefore the liability is balanced out over a long period.

The Fund's currency rate risk has been calculated based on the volatility of the currencies which would affect the value of the investments and any cash held in those currencies.

The following table summarises the Fund's currency exposure as at 31 March 2017 and as at the previous year end:

Currency exposure - asset type	As at	As at
	31 March 2016	31 March 2017
	£'000	£'000
Overseas and Global Equities	749,931	970,060
Global Fixed Income	198,845	236,625
Overseas Alternatives (Private Equity and infrastructure)	81,540	110,076
Overseas Property	3,116	3,636
Overseas Currency	0	0
Total overseas assets	1,033,432	1,320,397

## Currency risk - sensitivity analysis

Following analysis of historical data in consultation with the Fund investment advisors, the likely volatility associated with foreign exchange rate movements has been calculated with reference to the historic volatility of the currencies and their relative amounts in the Fund's investments.

A 10% fluctuation in the currency is considered reasonable based on the Fund investment advisors' analysis of long-term historical movements in the month-end exchange rates over a rolling 36-month period to 31 March 2017. The equivalent rate for the year ended 31 March 2016 was 6 %. This analysis assumes that all other variables, in particular interest rates, remain constant.

The tables below show a breakdown of the Fund's exposure to individual currencies as at March 31, 2017 and at the end of the previous financial year:

Currency exposure - by asset type	Carrying amount as at 31 March 2017	Change in year in the net asset available to pay benefits	
	£'000	Value on increase £'000	Value on decrease £'000
Overseas and Global Equities Global Fixed Income	970,060 236,625	1,067,066 260,288	873,054 212,963
Overseas Alternatives (Private Equity and infrastructure)	110,076	121,084	99,068
Overseas Property  Total change in assets available	3,636 1,320,397	4,000 1,452,438	3,273 1,188,358

Currency exposure - by asset type	Carrying amount as at 31 March 2016	Change in year in the net asse available to pay benefits	
	£'000	Value on increase £'000	Value on decrease £'000
Overseas and Global Equities Global Fixed Income	749,931 198,845	794,521 210,668	705,341 187,022
Overseas Alternatives (Private Equity and infrastructure) Overseas Property	81,540 3,116	86,388 3.301	76,692 2,931
Total change in assets available	1,033,432	1,094,878	971,986

## b) Credit risk

Credit risk represents the risk that the counterparty to a transaction or a financial instrument will fail to discharge an obligation and cause the Fund to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the Fund's financial assets and liabilities.

In essence the Fund's entire investment portfolio is exposed to some form of credit risk. However, the selection of high quality counterparties, brokers and financial institutions minimises credit risk that may occur through the failure to settle a transaction in a timely manner.

The benchmark for the concentration of the funds held with investment managers is as follows.

Investment Manager	Percentage of Portfolio
BlackRock	29.5%
Fidelity	19.0%
Insight	15.0%
Partners Group	7.5%
Property (UBS, Threadneedle, Lothbury, BlackRock)	10.0%
Veritas	19.0%

All investments held by investment managers are held in the name of the Pension Fund so, if the investment manager fails, the Fund's investments are not classed amongst their assets.

Contractual credit risk is represented by the net payment or receipt that remains outstanding. The residual risk is minimal due to the various insurance policies held by the exchanges to cover defaulting counterparties.

In order to maximise the returns from Short-Term Investments and Cash Deposits, the Council invests any temporarily surplus funds in its bank accounts along with any surplus funds in the Gwynedd Pension Fund bank accounts. An appropriate share of the interest earned is paid to the Pension Fund and any losses on investment are shared with the Pension Fund in the same proportion. Due to the nature of the banking arrangements any surplus cash in the Pension Fund bank accounts is not transferred to the Council's bank accounts. As the Short-Term Investments are made in the name of Gwynedd Council they are shown in full on the Council's Balance Sheet. The Pension Fund element of the Short-Term Investments and Cash Deposits at 31 March 2017 was £15.7m (£25.0m at 31 March 2016).

Deposits are not made with banks and financial institutions unless they are rated independently and meet the Council's credit criteria. The Council has also set limits as to the maximum percentage of deposits placed with any one class of financial institution. In addition, the Council invests an agreed percentage of funds in the money markets to provide diversification. Money market funds chosen all have AAA rating from a leading ratings agency. The Council believes it has managed its exposure to credit risk, and has had only one experience of default or uncollectable deposits when Heritable Bank went into administration in 2008. Full details can be seen in Note 27.

Employers in the Fund are not currently assessed for their creditworthiness or individual credit limits set. There is risk of being unable to collect contributions from employers with no contributing members (e.g. risk associated with employers with a small number of declining contributing members) so the Administering Authority monitors membership movements on an annual basis.

New employers to the Fund will need to agree to the provision of a bond or obtain a guarantee to reduce the risk of future financial loss to the Fund in the event of not being able to meet its pension liability on cessation. As shown in Note 26 three employers have provided bonds. Any future liabilities falling on the Fund as a result of cessation are borne by the whole Fund and spread across all employers. This is done to ensure that actuarial recovery periods and amounts are kept at a manageable level for smaller employers.

This risk has increased by a legal judgement, which potentially indicates that employers with no contributing members cannot be charged contributions under the LGPS Administration Regulations. This ruling, however, does not affect the ability to collect contributions following a cessation valuation under Regulation 38(2). The Actuary may

be instructed to consider revising the rates and Adjustments certificate to increase an employer's contributions under Regulation 38 of the LGPS (Administration) Regulations 2008 between triennial valuations.

### c) Liquidity risk

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The council therefore takes steps to ensure that the pension fund has adequate cash resources to meet its commitments to pay pensions and other costs and to meet investment commitments.

The Administering Authority has a cash flow system that seeks to ensure that cash is available if needed. In addition, current contributions received from contributing employers and members far exceed the benefits being paid. Surplus cash is invested and cannot be paid back to employers. The Fund's Actuaries establish the contributions that should be paid in order that all future liabilities can be met.

There is no limit on the amount that the Pension Fund bank account can hold. The amounts held in this account should meet the normal liquidity needs of the Fund. Any temporary surplus is invested by the Administering Authority in accordance with the Treasury Management Strategy Statement to provide

additional income to the Pension Fund. Surplus cash is invested in accordance with the Statement of Investment Principles.

The Fund also has access to an overdraft facility through the Administering Authority's group bank account arrangements. This facility would only be used to meet short-term timing differences on pension payments. As these borrowings would be of a limited short-term nature, the Fund's exposure to credit risk is considered negligible.

The Fund defines liquid assets as assets that can be converted to cash within three months. Illiquid assets are those assets which will take longer than three months to convert into cash. As at 31 March 2017 the value of illiquid assets was £158m, which represented 8.5% of the total Fund assets (31 March 2016: £143m, which represented 9.4% of the total Fund assets).

Management prepares periodic cash flow forecasts to understand and manage the timing of the Fund's cash flows. The appropriate strategic level of cash balances to be held forms part of the Fund investment strategy.

All financial liabilities at 31 March 2017 are due within one year as was the case at 31 March 2016.

#### Refinancing risk

The key risk is that the Council will be bound to replenish a significant proportion of its pension Fund financial instruments at a time of unfavourable interest rates. The Fund does not have any financial instruments that have a refinancing risk as part of its treasury management and investment strategies.

#### **NOTE 19 – FUNDING ARRANGEMENTS**

In line with the Local Government Pension Scheme (Administration) Regulations 2008, the Fund's actuary undertakes a funding valuation every three years for the purpose of setting employer contribution rates for the forthcoming triennial period. The last such valuation took place as at 31 March 2016.

## **Description of Funding Policy**

The funding policy is set out in the Administering Authority's Funding Strategy Statement (FSS) reviewed as part of the 2016 valuation.

The key elements of the funding policy are:

- to ensure the long-term solvency of the Fund using a prudent long term view. This will ensure that sufficient funds are available to meet all members'/dependents' benefits as they fall due for payment
- to ensure that employer contribution rates are reasonably stable where appropriate
- to minimise the long-term cash contributions which employers need to pay to the Fund by recognising the link between assets and liabilities and adopting an investment strategy which balances risk and return
- to reflect the different characteristics of different employers in determining contribution rates by having a
  - clear and transparent funding strategy to demonstrate how each employer can best meet its own liabilities over future years
- to use reasonable measures to reduce the risk to other employers and ultimately to the Council Tax payer from an employer defaulting on it's pension obligations.

The FSS sets out how the Administering Authority seeks to balance the conflicting aims of securing the solvency of the Fund and keeping employer contributions stable.

For employers whose covenant was considered by the Administering Authority to be sufficiently strong, contributions have been stabilised to return their portion of the Fund to full funding over 20 years if the valuation assumptions are borne out. Asset-liability modelling has been carried out which demonstrates that if these contribution rates are paid and future contribution changes are constrained as set out in the FSS, there is still around a 66% chance that the Fund will return to full funding over the 20 years.

## Funding Position as at the Last Formal Funding Valuation

The most recent actuarial valuation carried out under Regulation 62 of the Local Government Pension Scheme Regulations 2013 was at 31 March 2016. This valuation revealed that the Fund's assets, which at 31 March 2016 were valued at £1,525 million, were sufficient to meet 91% of the liabilities (i.e. the present value of promised retirement benefits) accrued up to that date. The resulting deficit at the 2016 valuation was £145 million.

# NOTE 19 - FUNDING ARRANGEMENTS (continued)

Each employer had contribution requirements set at the valuation, with the aim of achieving full funding within a time horizon and probability measured as per the FSS. Individual employers' contributions for the period I April 2017 to 31 March 2020 were set in accordance with the Fund's funding policy as set out in its FSS.

### Principal Actuarial Assumptions and Method used to Value the Liabilities

Full details of the methods and assumptions used are described in the valuation report dated 31 March 2017.

#### Method

The liabilities were assessed using an accrued benefits method which takes into account pensionable membership up to the valuation date, and makes an allowance for expected future salary growth to retirement or expected earlier date of leaving pensionable membership.

### **Assumptions**

A market-related approach was taken to valuing the liabilities, for consistency with the valuation of the Fund assets at their market value.

The key financial assumptions adopted for the 2016 valuation were as follows:

Financial assumptions	31 March 2016	
Discount rate	3.9%	
Salary increase	2.1%	
Benefit increase	2.1%	

The key demographic assumption was the allowance made for longevity. The life expectancy assumptions are based on the Fund's VitaCurves with improvements in line with the CMI 2013 model, assuming the current rate of improvements has reached a peak and will converge to a long term rate of 1.25% p.a. Based on these assumptions, the average future life expectancies at age 65 are as follows:

Mortality assumption	Male	Female
	Years	Years
Current pensioners	22.0	24.2
Future pensioners (aged 45 at the 2016 valuation)	24.0	26.4

Copies of the 2016 valuation report and the Funding Strategy Statement are available on the Pension Fund's website <a href="https://www.gwyneddpensionfund.org.uk">www.gwyneddpensionfund.org.uk</a>

#### Experience over the period since 31 March 2016

Since the last formal valuation, real bond yields have fallen placing a higher value on the liabilities. The effect of this has been broadly offset by strong asset returns. Both events have roughly cancelled each other out in terms of the impact on the funding position as at 31 March 2017.

The next actuarial valuation will be carried out as at 31 March 2019. The Funding Strategy Statement will also be reviewed at that time.

#### NOTE 20 - ACTUARIAL PRESENT VALUE OF PROMISED RETIREMENT BENEFITS

In addition to the triennial funding valuation, the Fund's actuary also undertakes a valuation of the pension fund liabilities, on an IAS19 basis every year using the same base data as the funding valuation rolled forward to the current financial year, taking account of changes in membership numbers and updating assumptions to the current year. This valuation is not carried out on the same basis as that used for setting Fund contribution rates and the Fund accounts do not take account of liabilities to pay pensions and other benefits in the future.

In order to assess the value of the benefits on this basis the actuary has updated the actuarial assumptions (set out below) from those used for funding purposes (see Note 19) and has also used them to provide the IAS19, and FRS102 reports for individual employers in the Fund. The actuary has also valued ill health and death benefits in line with IAS19.

The actuarial present value of promised retirement benefits at 31 March 2017 is shown below:

	31 March 2016	31 March 2017	
	<b>£</b> 'm	£'m	
Active members	1,285	1,214	
Salary increase rate	388	246	
Discount rate	747	514	
Total	2,420	1,974	

As noted above the liabilities above are calculated on an IAS19 basis and therefore differ from the results of the 2016 triennial funding valuation (see Note 19) because IAS19 stipulates a discount rate rather than a rate that reflects market rates.

## **Assumptions used**

The financial assumptions used are those adopted for the Administering Authority's IAS19 report as shown below:

	31 March 2016	31 March 2017
Assumption	%	%
Inflation/pension increase rate	2.2	2.4
Salary increase rate*	4.2	2.4
Discount rate	3.5	2.6

The longevity assumption is the same as used for assessing the funding position as shown in Note 19 above.

The commutation assumption allows for future retirements to elect to take 50% of the maximum tax-free cash up to HMRC for pre-April 2008 service and 75% of the maximum tax-free cash for post-April 2008 service.

# NOTE 20 - ACTUARIAL PRESENT VALUE OF PROMISED RETIREMENT BENEFITS (continued)

The sensitivities regarding the principal assumptions used to measure the liabilities are set out below:

Sensitivity to the assumptions for the year ended 31 March 2017	Approximate % increase to liabilities	Approximate monetary amount £m
0.5% p.a. increase in the pension increase rate	8%	189
0.5% p.a. increase in the salary increase rate	3%	73
0.5% p.a. decrease in the discount rate	11%	267

The principal demographic assumption is the longevity assumption. For sensitivity purpose the actuary estimates that a I year increase in life expectancy would increase the liabilities by approximately 3 - 5%.

# **NOTE 21 – CURRENT ASSETS**

2015/16		2016/17
£'000		£'000
932	Contributions due - employees	820
3,221	Contributions due – employers	2,845
3,901	Transfer value received (individuals who join)	0
3,399	Sundry debtors	1,944
11,453	Total debtors	5,609
20,434	Cash	15,375
31,887	Total	20,984

# **Analysis of debtors**

2015/16		2016/17
£'000		£'000
2,073	Gwynedd Council	2,352
732	Central government bodies	560
5,631	Other local authorities	1,209
3	NHS bodies	3
3,014	Other entities and individuals	1,485
11,453	Total	5,609

# **NOTE 22 - CURRENT LIABILITIES**

2015/16		2016/17
£'000		£'000
1,714	Sundry creditors	2,591
27	Transfer value payable (leavers)	282
2,538	Benefits payable	1,216
4,279	Total	4,089

# **Analysis of creditors**

2015/16		2016/17
£'000		£'000
901	Gwynedd Council	1,051
43	Central government bodies	37
1	Other Local Authorities	138
19	NHS bodies	58
3,315	Other entities and individuals	2,805
4,279	Total	4,089

# **NOTE 23 - ADDITIONAL VOLUNTARY CONTRIBUTIONS (AVC's)**

The market value of the funds is stated below:

	Market value at 31	Market value at
	March 2016	31 March 2017
	£'000	£'000
Clerical Medical	2,936	3,349
Equitable Life	258	229
Standard Life	51	53
Total	3,245	3,631

AVC contributions were paid directly to the three managers as follows:

	2015/2016	2016/2017
	£'000	£'000
Clerical Medical	526	561
Equitable Life	0	0
Standard Life	1	0
Total	527	561

#### **NOTE 24 - RELATED PARTY TRANSACTIONS**

### **Gwynedd Council**

The Gwynedd Pension Fund is administered by Gwynedd Council. Consequently there is a strong relationship between the Council and the pension fund.

The Council incurred costs of £1,008,589 (£1,075,225 in 2015/16) in relation to the administration of the Fund and was subsequently reimbursed by the Fund for these expenses. The Council is also one of the largest employers of members of the pension fund and contributed £17.63m to the Fund in 2016/17 (£17.31m in 2015/16). At the end of the year the Council owed £2.35m to the Fund (see Note 21) which was primarily in respect of contributions for March 2017 and the Fund owed £1.05m to the council (see Note 22) which was primarily in respect of recharges from the Council.

The Gwynedd Pension Fund has three bank accounts which are held as part of Gwynedd Council's Group of Bank Accounts. The overall surplus cash held in the Group of Bank Accounts is invested on a daily basis. At the end of the financial year, Gwynedd Council pays interest over to the Pension Fund, based on the Fund's daily balances over the year. During 2016/17, the Fund received interest of £132,567 (£147,611 in 2015/16) from Gwynedd Council.

#### Governance

There were two members of the Pensions Committee who were in receipt of pension benefits from the Gwynedd Pension Fund during 2016/17 (Committee members T.O. Edwards and P. Jenkins). In addition, committee members T.O. Edwards, S. Glyn, P. Jenkins, H.E. Jones, W.T. Owen, and P.Read are active members of the pension fund.

There was one member of the Pension Board who was in receipt of pension benefits from the Gwynedd Pension Fund during 2016/17 (Board member S. Warnes). In addition, Board members A.W. Deakin, V. Halloran, A.L Lloyd Evans, O. Richards and H. Trainor are active members of the pension fund.

#### **Key Management Personnel**

The CIPFA Code of Practice on Local Authority Accounting exempts local authorities from the key management personnel disclosure requirements of IAS24, on the basis that the disclosure requirements for officer remuneration and members' allowances in the Code satisfy the key management personnel disclosure requirements of IAS24. This also applies to the accounts of Gwynedd Pension Fund.

The disclosures required can be found in the accounts of Gwynedd Council.

#### **NOTE 25 - COMMITMENTS UNDER INVESTMENT CONTRACTS**

Outstanding capital commitments (investments) at 31 March were as follows:

	Total	Commitment at	Commitment at
	commitments	31 March 2016	31 March 2017
	€'000	€'000	€'000
P.G. Direct 2006	20,000	776	776
P.G. Global Value 2006	50,000	3,477	3,477
P.G. Secondary 2008	15,000	1,960	1,960
P.G. Global Value 2011	15,000	5,044	3,372
P.G. Global Infrastructure 2012	40,000	22,005	15,894
P.G. Direct 2012	12,000	1,813	1,181
P.G. Global Value 2014	12,000	7,119	4,638
P.G Direct 2016	50,000	18,202	34,373
Total Euros	214,000	60,396	65,671
	\$'000	\$'000	\$'000
P.G. Emerging Markets 2011	7,000	2,078	1,623
P.G Secondary 2015	38,000	34,804	32,723
P.G Direct Infrastructure 2015	43,600	42,111	35,219
Total Dollars	88,600	78,993	69,565

<sup>&#</sup>x27;PG' above refers to Partners Group, the investment manager which invests in 'alternatives' (private equity and infrastructure) on behalf of the Fund.

These commitments relate to outstanding call payments on unquoted limited partnership funds held in the private equity part of the portfolio. The amounts 'called' by these funds are irregular in both size and timing over a number of years from the date of the original commitment.

# **NOTE 26 - CONTINGENT ASSETS**

Three admitted body employers in the Gwynedd Pension Fund hold insurance bonds to guard against the possibility of being unable to meet their pension obligations. These bonds are drawn in favour of the pension fund and payment will only be triggered in the event of employer default.

## **NOTE 27 – IMPAIRMENT LOSSES**

## a) Impairment for bad and doubtful debts

As explained in Note 5 there has not been any impairment for bad and doubtful debts.

#### b) Impairment of Icelandic bank deposit

During 2008/09 the Council made a deposit of £4m with Heritable Bank which is a UK registered bank under Scottish Law. The pension fund's share of that investment was £565,200. The company was placed in administration on 7 October 2008. The Council has received a return of £3,938,407, equating to 98% from the administrators up to 31 March 2017.